

Waimakariri District Licensing Committee Hearing Agenda

Monday 23 September 2024

9am

Council Chamber
215 High Street
Rangiora

Members:

Commissioner Neville Atkinson (Chairperson)

Commissioner Jim Gerard

Commissioner Philip Redmond

SUMMARY AGENDA

WAIMAKARIRI DISTRICT LICENSING COMMITTEE

Notice:

I give notice that a meeting of the Waimakariri District Council District Licensing Committee will be held as follows:

Date: Monday 23 September 2024 commencing at 9am

Venue: Council Chamber, 215 High Street, Rangiora

Billy Charlton
Secretary
Waimakariri District Licensing Committee
2 September 2024

District Licensing Committee Members

Chairman: Commissioner Neville Atkinson
Members: Commissioner Jim Gerard and Commissioner Philip Redmond

Welcome and Introductions

Declaration of Conflict of Interest

Members of the Committee to confirm that they do not have any conflict of interest in relation to the applications.

Overview of the Proceedings

The Chairman will outline the process for the hearing of evidence from the parties.

Application for Special Licence

The following paper is provided in relation to the application:

LL7362 – Special Licence Application Rangiora RSA Club Incorporated	7 – 25
Applicant Submission	26 – 31

Reporting Agencies Reports

Raj Deo, Licensing Inspector, Waimakariri District Council report	32 – 39
New Zealand Police	40 – 44
Ministry of Health	45 – 55

WAIMAKARIRI DISTRICT LICENSING COMMITTEE
(Sale and Supply of Alcohol Act 2012)

NOTICE OF HEARING

NOTICE is hereby given that the Committee will hold a public hearing to consider the proceedings listed below. The matter will be called at the time and date specified.

If such persons do not then appear in person or by counsel, the matter may be heard and determined in their absence.

The venue for the hearing will be: Council Chambers
Waimakariri District Council
215 High Street
Rangiora

23 September 2024

9.00am LL7362

Rangiora RSA Club Incorporated

An application pursuant to sec. 22(2) for the issue of a Special Licence.

Dated at Rangiora this 2 day of September 2024



Billy Charlton
Secretary
Waimakariri District Licensing Committee
Private Bag 1005
Rangiora 7440

Telephone: 0800 965 468
Email: alcohol@wmk.govt.nz

**IN THE WAIMAKARIRI DISTRICT
LICENSING COMMITTEE**

No. LL7362

IN THE MATTER OF the Sale and Supply of Alcohol Act 2012

AND

IN THE MATTER OF an application for the issue of a Special Licence
by
Rangiora RSA Club Incorporated

MINUTE 1 OF THE DISTRICT LICENSING COMMITTEE

- [1] The Committee received an application for a Special Licence from Rangiora RSA Club Incorporated on 12 June 2024.
- [2] The Police Opposed on 29 July 2024. The Licencing Inspector opposed on 16 August 2024. The Medical Officer of Health Opposed on 2 August 2024.
- [5] As per attached memorandum issued on 2 September 2024, a public hearing will be held on 23 September 2024 commencing at 9am.
- [5] Reporting agencies are to provide any supplementary reports to all parties via the Secretary by 5.00pm on 9 September 2024.
- [6] In the interest of natural justice, the applicant has the opportunity to provide any further evidence in response to all parties via the secretary by 5.00pm on 16 September 2024.
- [7] A full disclosure pack will be provided to all by parties by 5.00pm on 19 September 2024
- [8] I direct the Secretary of the District Licensing Committee to provide a copy of this minute to all parties involved in this matter.

Dated this day 2 September 2024



Neville Atkinson
Chair
District Licensing Committee



LL7362

**IN THE WAIMAKARIRI DISTRICT
LICENSING COMMITTEE**

No. LL7362

IN THE MATTER OF the Sale and Supply of Alcohol Act 2012

AND

IN THE MATTER OF an application for the issue of a Special Licence by
Rangiora RSA Club Incorporated

MINUTE 2 OF THE DISTRICT LICENSING COMMITTEE

- [1] The Waimakariri District Licensing Committee confirms that an application for a special licence has been made by the Rangiora RSA Club Incorporated (Rangiora RSA) for five school-related events that are to be held in October and December 2024.
- [2] The Waimakariri District Licensing Committee noted that all three reporting agencies have objected to the application, and the Committee has, therefore, decided that it will hold a hearing under the Sale and Supply of Alcohol Act 2012
- [3] The Waimakariri District Licensing Committee wishes to inform all parties, under natural justice, that all members of the Waimakariri District Licensing Committee are members of the Rangiora RSA.
- [4] None of the members of the Waimakariri District Licensing Committee serve on the executive, have any decision-making powers, or hold any position of office in the Rangiora RSA or any other Returned and Services Association (RSA) in New Zealand.
- [5] The Waimakariri District Licensing Committee does, however, acknowledge that there may be a risk of a perceived conflict of interest due to the members of the Waimakariri District Licensing Committee Hearing Panel being RSA members.
- [6] The Waimakariri District Licensing Committee Hearing Panel met on 6 September 2024 to discuss the risk of any perceived conflict of interest. After due consideration and weighing all the consequences, the Hearing Panel have decided to proceed with the hearing of the RSA's application under the Sale and Supply of Alcohol Act 2012
- [7] I direct the Secretary of the Waimakariri District Licensing Committee to provide a copy of this Minute to all parties involved in this matter.

Dated this day, 13 September 2024



Commissioner Neville Atkinson
CHAIRPERSON
Waimakariri District Licensing Committee



From: [Neville Atkinson](#)
To: [Karen Johnson](#); [Billy Charlton](#)
Subject: RE: Notice of Hearing & Minute 1
Date: Monday, 2 September 2024 4:22:57 PM
Attachments: [image002.png](#)
[image003.png](#)

All good to go thanks. It was noted at the meeting this morning that all 3 commissioners are members of the RSA and have no other interest in the Rangiora RSA. We believe there is no conflict but would like it noted thanks.

Neville Atkinson | Deputy Mayor

Phone: 0800 965 468 (0800 WMK GOV)
Mobile: +64 21 558 037
DDI: 03 327 4005



waimakariri.govt.nz

From: Karen Johnson <karen.johnson@wmk.govt.nz>
Sent: Monday, September 2, 2024 3:48 PM
To: Billy Charlton <billy.charlton@wmk.govt.nz>; Neville Atkinson <neville.atkinson@wmk.govt.nz>
Cc: Karen Johnson <karen.johnson@wmk.govt.nz>
Subject: Notice of Hearing & Minute 1

Good afternoon Billy & Neville

Please find attached a draft to amend where necessary and authorise for signing for the upcoming hearing.
Thank you.

Regards

Karen Johnson | Environmental Services Unit Administrator
Environmental Services Unit

Phone: 0800 965 468 (0800 WMK GOV)
Mobile: +64 27 225 2133
DDI: +64 3 266 9321



waimakariri.govt.nz

ENVIRONMENTAL SERVICES

Waimakariri District Licensing Committee

Information Sheet for Application for
Special Licence

Sale and Supply of Alcohol Act 2012

About the application

If you are holding an event where alcohol will be provided and guests pay for the alcohol either by purchasing or ordering from a bar, by a ticket system, or where the cost of the alcohol is included in the price of admission, then a Special Licence is required. The Waimakariri District Council will do its best to get your licence application processed in time for your special event. Please be aware, however, that the Sale and Supply of Alcohol Act 2012 stipulates at least 20 working days are required in order for the Licensing Committee to source reports from Police and the Medical Officer of Health.

Attached are two forms, the Checklist and the Special Licence Application itself. Complete both and drop off or post to Waimakariri District Council, alternatively email to records@wmk.govt.nz.

Types of special licences

There are two types of special licences:

Section 22(2) On-site special licences

These permit a licensee to sell or supply alcohol for consumption on those premises to people attending an event as described in the application. Additionally the holder of an On or Club Licence may be permitted to sell or supply alcohol for consumption on the premises at a time not ordinarily permitted by the licence or in an area not specified in the licence.

Section 22(5) Off-site special licences

These permit the holder of a special licence to sell, at an event described in the licence, the licensee’s alcohol for consumption somewhere else. Whilst the off-site special is being utilised the licensee may supply alcohol free, as a sample, for consumption on the premises.

Special licence fee

Fees are based on the number and size of the events you are applying for. You can apply for a maximum of up to 12 special licences over a 12 month period. The table below will help you work out the class and licence fee applicable to your event(s).

Class 1	\$575	1 large event; more than 3 medium events; greater than 12 small events
Class 2	\$207	1 to 3 medium events; 3 to 12 small events
Class 3	\$63.25	1 or 2 small events

Continued over page

Large event means an event that will have more than 400 people
Medium event means an event that will have between 100-400 people
Small event means an event that will have fewer than 100 people

Methods of payment

Accepted methods of payment are either by cash, eftpos, or internet banking. If you wish to pay your application fee by internet banking, please email in your completed application to records@wmk.govt.nz. Council staff will be in touch with a reference number for payment. Processing of your application will commence once payment has been received.

Process and timeline

Once your application has been received with the appropriate fee, a Council Licensing Inspector will get in touch with you to discuss and go through your application. Police and/or the Medical Officer of Health may also be in touch. A large focus in relation to this process is to ensure any potential for alcohol related harm at or near your event, is identified and mitigated. Once reports from Police and Medical Officer of Health are received a comprehensive report will be prepared by the Council Licensing Inspector. This will be presented, along with your application and associated documentation, to the District Licensing Committee. Council staff will then advise you of the result of your application. In general, for straight forward applications, this process takes approximately 3-4 weeks. For large events it is recommended that as much time as possible is given in order for the necessary reports and enquiries to be completed.

One of the most common causes where delays are experienced, are applications where ALL the required documentation has not been included. Please tick off the checklist when you submit your application.

Feedback

At Waimakariri District Council we strive to bring you the best possible service. To comply with the requirements of the Act, Special Licences in particular can be a challenging process for people to work through. If you have any recommendations in which we can improve our service, we would welcome your feedback. Please email us on records@wmk.govt.nz.

Thank you for your interest and we wish you well with your application.

Please now complete your Special Licence Application and Checklist.

If you need any advice in completing these, please do not hesitate to call the Waimakariri District Council Environmental Services Unit on 0800 965 468.

Environmental Services Unit
Waimakariri District Council

ENVIRONMENTAL SERVICES

Waimakariri District Licensing Committee

Checklist

Application for Special Licence

Sale and Supply of Alcohol Act 2012

Applicant name

Please read and complete the following checklist **before** submitting the application.

- Certificate of Incorporation, Society or Trust (if applicable).
- Copy of floor plans or site plan (to scale) showing each area to be designated as a supervised or restricted area, and the principal entrance.
- Copies of any relevant publicity material related to the application and/or event.
- Building owner’s written permission.
- Copy of menu or food provided.
- For large events a map showing the location of nearby ‘sensitive’ locations, e.g. schools, early childhood facilities, hospitals, churches, etc.
- For large events an Alcohol Management Plan stating how the applicant proposes to minimise risk to the community. For example: managing noise, live music, consideration for neighbours, safe transport options available, etc.
- The prescribed fee of \$ _____ (includes GST of 15%).

Note: These fees are not refundable.

If you have any queries while completing the application form, please contact the Environmental Services Unit on 0800 965 468.

ENVIRONMENTAL SERVICES

Waimakariri District Licensing Committee
Application for Special Licence

Sale and Supply of Alcohol Act 2012

To: The Secretary
Waimakariri District Licensing Committee
Private Bag 1005
Rangiora 7440

Type of special licence applied for, and whether the event was foreseeable

State whether on-site or off-site special:

On-site Off-site

State whether the event for which the special licence is applied for could reasonably have been foreseen.

Yes No

If 'No', describe circumstances:

Details of applicant

Company name or full legal name or name(s) to be on licence:

Is a licence already held for the premises or conveyance concerned? Yes No

If 'Yes', what kind of licence?

Licence number:

Status of applicant:

- Natural person (minimum 20 years of age) Company Partnership or Limited Partnership
Club Trustee Body Corporate Licensing Trust or Community Trust
Local authority Government Department or other Instrument of Crown
Manager under the Protection of Personal and Property Rights Act 1988

Full legal name of individual or contact person of organisation:

Date of birth (if individual): _____

Phone number: _____

Email address: _____

Mobile number: _____

Website: _____

Preferred mode of contact: _____

Postal address: _____

Post code: _____

Convictions

State all criminal convictions (other than convictions for offences against provisions of the Land Transport Act 1998 not contained in Part 6, and offences to which the criminal records ‘Clean Slate’ Act 2004 applies.)

Nature of offence	Date of conviction	Penalty suffered

Details of managers

Full legal name, number and expiry date of Manager’s Certificate for each proposed Manager:

Full legal name	Certificate number	Expiry date

Details of premises or conveyance

Address of proposed licensed premises: _____

Name, trading name, or name of building : _____

Is the licence conditional upon construction or completion of the premises? Yes No

If ‘Yes’, state details: _____

OR

Type of conveyance (eg. ship, train, bus etc): _____

Name of conveyance: _____

Home base address: _____

Registered number of conveyance (if any): _____

Owner’s consent: (to be completed even if the applicant is the owner of the property)

I have no objection to _____ using my premises situated at _____ for the purpose of _____ to take place on _____ involving _____ attendees.

Name of owner and agent:

Signature: _____ Date: _____

PLEASE NOTE - A signature is not required if you submit this form electronically. By entering your name in the box above you are giving your authority for this application to proceed.

What part (if any) of the premises does the applicant intend should be designated as:

- **Restricted designation:** no person under 18 may be present on the premises.
- **Supervised designation:** persons under 18 may be present, but only if accompanied by a parent, or legal guardian, i.e. Court appointed. Those under 18 cannot be sold alcohol, but may be supplied by the parent or legal guardian.
- **Undesignated:** Any person of any age may be present on the premises. Those under 18 cannot be served alcohol, but may be supplied by their parent, or legal guardian.

Area	Designation

Note: If a marquee or tent will be used and is over 100m², you will require a building consent. Please contact the Building Unit for appropriate forms.

Fire safety

I certify that the building **has** **does not require** an Evacuation Scheme for public safety which meets the requirements of Section 76 of the Fire and Emergency New Zealand Act 2017.

Name of owner: _____

Signature: _____ Date: _____

PLEASE NOTE - A signature is not required if you submit this form electronically. By entering your name in the box above you are giving your authority for this application to proceed.

A registered Evacuation Scheme is required when:

- the building holds 100 or more people;
- there are 10 or more employees in the entire building; or
- providing accommodation for 6 or more persons.

Please contact the NZ Fire Service (03 372 8602) for more information about Evacuation Schemes and Fire Safety Requirements.

Event details

Name of event: _____

Days and hours proposed for sale of alcohol: _____

Estimate of number of people attending: _____

Probable age distribution of people attending: _____

Principal purpose of the event: _____

Entry arrangements (eg. tickets, invitation, manager/membership): _____

Details of any entertainment (band, time booked etc.): _____

Is the applicant engaged or intending to be engaged, in the sale or supply of any goods other than alcohol and food, or in the provision of any services other than those directly related to the sale or supply of alcohol and food?

Yes No

If 'Yes', what is the nature of those other goods or services?

Types of container in which alcohol to be sold: _____

If more than one alcohol outlet:

Name the entities that are supplying alcohol at the event	The duty manager(s) of each outlet:

Conditions

Please state the experience and training of applicant:

Describe other systems (including training systems) and staff are in place (or to be in place) for compliance with the Act?

What steps does the applicant propose to be taken to ensure that the requirements of the Act in relation to the sale of alcohol to prohibited persons are observed? (*Prohibited persons are minors, intoxicated persons, persons not invited to the event*).

Any other steps the applicant proposes in order to promote the responsible consumption of alcohol? (e.g. free non-alcoholic drinks to designated drivers, free water, signage)?

For on-site special licences only, complete:

What provision does the applicant intend to make for the sale and supply of alcohol?

Food (attach menus):

Provided by: _____

Non-alcoholic refreshments and low alcoholic beverages: _____

To what extent, and where, is drinking water intended to be freely available to patrons?

If no access to mains water supply, describe the potability of water intended to be available:

What steps are intended to be taken to provide assistance with or information about alternative forms of transport from the premises? (e.g. free telephone available, taxis, courtesy vehicle, etc)

What other licensed premises are there in the vicinity of the proposed premises? Will the granting of this licence contribute to an increase in alcohol related problems in the area? (Explain)

What is the land near the proposed premises being used for? Will the granting of a licence for your premises impact on changing neighbouring land use? If so, in what way?

How will noise be managed and mitigated?

How will you ensure there is no disorderly behaviour/general nuisance or increase in vandalism caused by your event or by persons attracted to your event?

Authorisation

Applicant name: _____ Date: _____

Applicant signature: _____ (must not be signed by an Agent or Solicitor).

PLEASE NOTE - A signature is not required if you submit this form electronically. By entering your name in the box above you are giving your authority for this application to proceed.

Processing Timelines

Applications should be made well before your certificate is required. On average about 5-6 weeks is required for a standard application to allow for processing, statutory reporting on your application, and issuing of a District Licensing Committee (DLC) decision on your licence. Timelines will be longer if there are agency oppositions or missing information on your application.



CERTIFICATE OF INCORPORATION

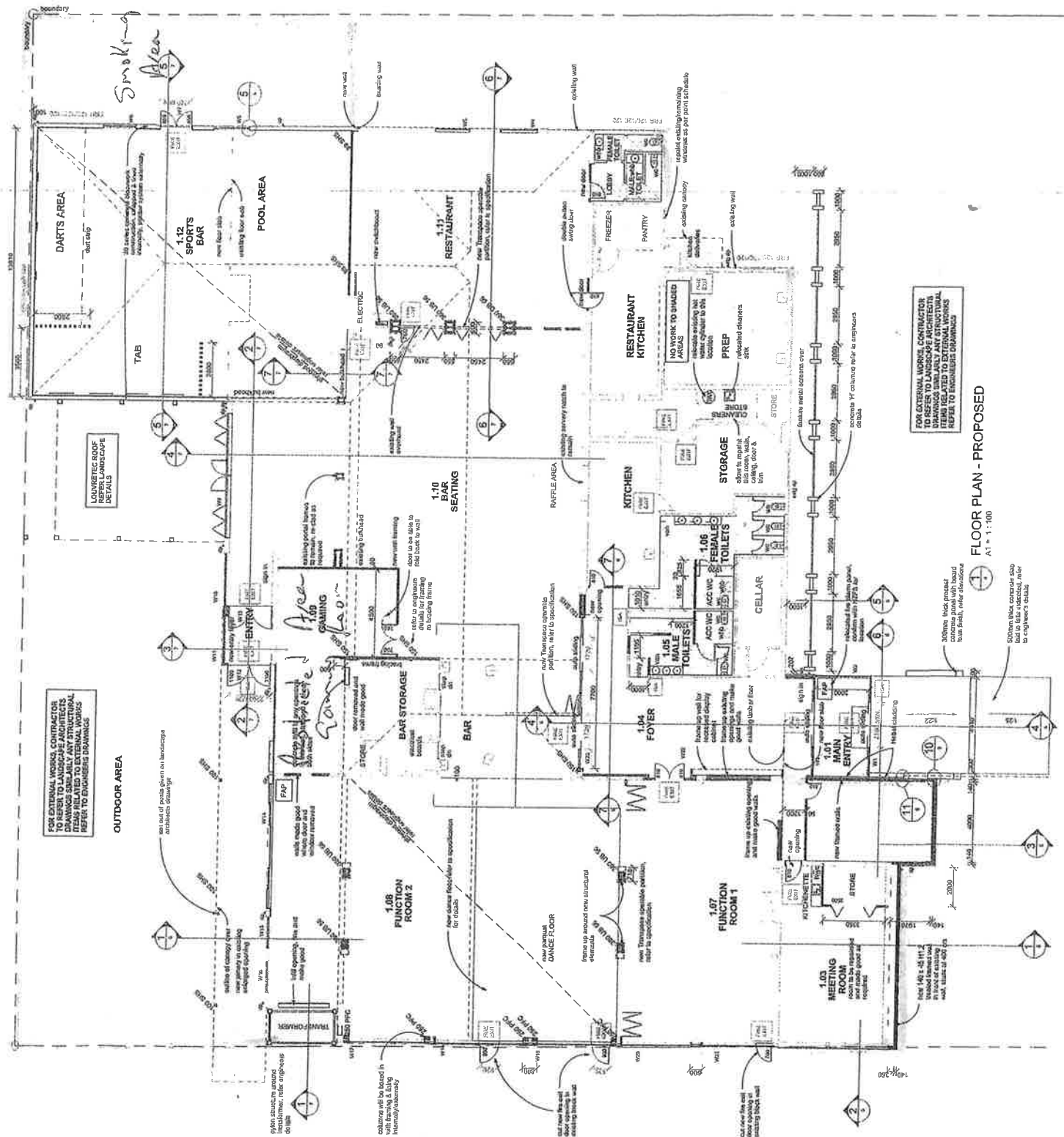
RANGIORA RSA CLUB INC
220321

This is to certify that RANGIORA RSA CLUB INC was incorporated under the Incorporated Societies Act 1908 on the 4th day of October 1981.

Neville Harris

Neville Harris
Registrar of Incorporated Societies
4th day of October 1981



[illegible]

KEY:

-  illuminated fire exit
-  international symbol of access
-  circular exit feature around columns
-  clear opening dimension for fire exit

TIMBER TREATMENT:

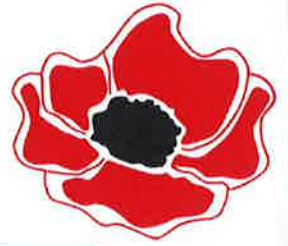
- H1.2 - external wall timber framing
- H1.2 - external wall timber framing
- H1.2 - wet area's tanking
- H1.2 - all enclosed roof framing
- H3.1 - all timber cavity battens
- H1.2 - sub-floor framing
- H2.2 - exposed framing

NO:	DATE:	CONTACT:
		POLICE: WSA/M/S/O/L/P/00079
TITLE:	FLOOR PLAN - PROPOSED	
DRAWN BY:	DATE:	FILE NO:
	May 28/88	169-23
CHECKED BY:	SHEET NO.	
	2	
DESIGNED BY:		REV:

FOR EXTERNAL WORKS, CONTRACTOR TO REFER TO LANDSCAPE ARCHITECT'S DRAWINGS UNLESS ANY STRUCTURAL ITEMS RELATED TO EXTERNAL WORKS REFER TO ENGINEER'S DRAWINGS

FLOOR PLAN - PROPOSED
A1 = 1:100

for



Snack Menu

MENU

Fish and Chips SM \$31.90 LG \$39.90

Battered Orange Roughy with fries, salad and tartare sauce

Winter Roast Vege Salad \$27.90 GF/Vegan

Roasted cauliflower, pumpkin, kumara, onion, spinach with pumpkin seeds & creamy balsamic dressing

OR add bacon or chicken an extra \$5.90

Mozzarella Sticks \$23.90

with marinara sauce

Fried Chicken Tenders \$22.90 (GF on request)

served with smokey southwest mayo sauce

Pork Belly Bites \$22.90 GF

with BBQ dipping sauce

Soup of the Day \$19.90

served with garlic bread

Seafood Chowder \$24.90

Thick & creamy, loaded with seafood served with garlic bread

Toasted Sandwiches \$9

Ham & Cheese OR Cheese & Onion

Garlic Bread \$10

Bowl of Fries \$9

Wedges \$10

WINTER Menu



STARTERS AND SMALL PLATES

Garlic Bread

a warm & toasty start \$10

Seafood Chowder

served with garlic bread \$24.90

Soup of Day

served with garlic bread \$19.90

Mozzarella Sticks

with Marinara Sauce \$23.90

Pork Belly Bites **GF**

served with BBQ dipping sauce \$22.90

Fried Chicken Tenders

served with smokey southwest mayo
\$22.90 (**GF on request**)

Salt & Pepper Squid **GF**

polenta crusted with lemon aioli \$22.90

Bar Basket

includes wontons, spring rolls,
samosas, mac & cheese bites,
onion rings & fries \$25

Seafood Basket

includes prawns, squid rings,
crab stick, fish bites & fries \$25

Bowl of Fries **GF**

with tomato sauce & aioli \$9

SIDES

Fries \$9, Wedges \$10, 2 Eggs \$5.50
Coleslaw \$8, Green Salad \$8,
Seasonal Vege's \$8.

LIGHT MEALS

Teriyaki Crispy Chicken Bowl

with rice, edamame beans, pickled onion carrot,
cabbage and kewpie teriyaki sauce \$28.90
vegetarian available: falafel, feta & quiona bites

Kiwi Burger

smash beef burger with cheese, egg, beetroot,
relish, onion & lettuce served with fries \$28.90

Fried Chicken Wrap

with lettuce, coleslaw, cheese & aioli \$21.90
vegetarian available: falafel, quiona & feta bites

Steak Eggs & Chips **GF**

with your choice of gravy, jus or garlic butter \$32

Deluxe Pepperoni Pizza

with double pepperoni & cheese \$27.90

Loaded Fries

- Cheese, bacon spring onion, sour cream & sweet chilli \$19.90
- Triple cheese & gravy \$19.90
- BBQ pulled beef, cheese & jalapenos \$23.90

Small Roast of the Day

served with roast potatoes, pumpkin, carrots,
parsnip & seasonal greens with gravy &
matching condiment \$25.90
(GF on request)

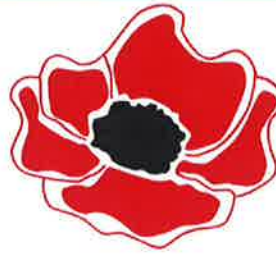
Small Fish & Chips

battered orange roughy with salad & tartare
sauce \$31.90
(GF on request)

Toasted Sandwiches

Ham & Cheese **OR** Cheese & Onion \$9
Extra Fillings: \$0.90
Tomato, Mushroom, Ham, Onion, Pineapple

WINTER Menu



MAINS

Pesto Chicken **GF**

chicken breast sous-vide, with basil pesto on potato gratin & seasonal greens with creamy parmesan chive sauce \$35.90

Slow Roasted Pork Belly **GF**

on mustard potato mash with creamed leeks and spinach, apple chutney & jus \$35.90

Baked Cajun Fish

on tomato and roasted red pepper risotto topped with parsley & lemon gremolata \$38.90

Beef Ragout Pappardelle Pasta

with pulled beef and garlic & parmesan bread sticks \$36.90

250gm Sirloin Steak

cooked to your liking in the sous-vide, served with fries, salad, onion rings, mushrooms & your choice of jus or garlic butter \$39.90

(GF on request)

Warm Winter Roast Vege Salad **GF/Vegan**

roasted cauliflower, pumpkin, kumara, onion, on spinach with pumpkin seeds & creamy balsamic dressing \$27.90 **or** add bacon or chicken an extra \$5.90

Fish and Chips

battered orange roughy with salad & tartare sauce SM \$31.90 LG \$39.90

(GF on request)

Roast of the Day

served with roast potatoes, pumpkin, carrots, parsnip & seasonal greens with gravy & matching condiment SM \$25.90 LG \$31.90

(GF on request)

DESSERTS

Warm Sticky Date Pudding with Butterscotch Sauce & Ice Cream \$16.90

(GF on request)

Apple & Raspberry Crumble with Ice cream \$16.90

(GF on request)

Cheesecake of the Day with Ice Cream \$16.90

Banoffee Pie \$16.90

Oreo & M&M Ice Cream Sundae \$16.90

Ice Cream Sundae - choc, strawberry, caramel \$12.90

Joe Meppurathu

From: rangiorarsa@gmail.com
Sent: Wednesday, June 12, 2024 3:57 PM
To: IM Staff
Subject: Rangiora RSA Club Special Licence
Attachments: Special License Parent Teacher Kids Events.pdf

Caution: [THIS EMAIL IS FROM AN EXTERNAL SOURCE] DO NOT CLICK links or attachments unless you recognise the sender email

Hi

Please see forms attached.

Regards

Anna Glassey
Administrative Coordinator



82 Victoria Street
Rangiora 7400

Ph: 03 313 7123

E: rangiorarsa@gmail.com

W: www.rangiorarsa.co.nz

Winner

Of the 2023 Percival Street
Bakery Customer Service
Award



**^ NORTH
CANTERBURY
BUSINESS
AWARDS**



The Rangiora RSA Club (Inc)

**82 Victoria Street
Rangiora 7400**

Phone: 03 313 7123

Email: rangiorarsa@gmail.com

5 July 2024

To Liquor License Authority

Following a meeting with this week with Rob Turner I wanted to write to explain in more detail how we run the End of Year School events for which we have applied for a special license for on the 9th, 10th, 11th, and 17th December for which we have applied for special licences for.

The events are an end of year graduation and prize giving for 11- to 13-year-old kids leaving primary school.

The room is set up by having the children at one end with the dance floor in the middle and teachers and parents at the other end of the room.

The kids are catered for at set tables, have their presentation then have some music/entertainment. During this time the parents relax with the teachers and have a drink at the other end of the room.

Usually around 9 to 9.30pm the parents and children leave. At which time the teachers and friends can relax and enjoy an end of year drink and then clean up and pack away the decorations.

These events are very well run and controlled by the school staff and by our duty managers. Although it is one event the children are in a separate area and generally are away home by 9-9.30pm I have no hesitation in recommending these events for special licenses.

Yours faithfully

Jane Sommerville

Secretary/Manager

From: [Jane Sommerville](#)
To: [Rob Turner](#)
Subject: Liquor License
Date: Friday, 5 July 2024 1:07:07 PM
Attachments: [0.png](#)
[20240705124956.pdf](#)
[20240705121554.pdf](#)



Hi Rob

Thank you for popping in to catch up yesterday.

I did some investigation as you suggested in liquor licenses for Clubs vs On License options.

Some other clubs I believe run their function business through a different company with an on license on the same premise with a different defined area.

This would not be possible with our setup.

I also found that Under section 29 of the Sale and Supply of Alcohol Act that clubs are not allowed to hold an on license (see attached.)

Secondly I have attached a letter from me as Secretary /Manager explaining how the school events run that we have applied for a special for.

I hope this will allay any worries you or liquor council or police might have about the way they are run. (as attached)

Kind regards
Jane Sommerville
Secretary Manager
Rangiora RSA





The Rangiora RSA Club (Inc)

**82 Victoria Street
Rangiora 7400**

Phone: 03 313 7123

Email: rangiorarsa@gmail.com

5 July 2024

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Yours faithfully

Jane Sommerville

Secretary/Manager

The Rangiora RSA Club (Inc)

**82 Victoria Street
Rangiora 7400**

Phone: 03 313 7123

Email: rangiorarsa@gmail.com

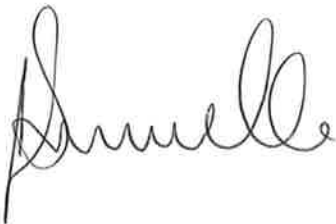
Submission for Special License Ref LL 7362 Hearing on 23 September:

MAY IT PLEASE THE COMMITTEE

1. Rangiora RSA Club hold a Clubs License which has a small enclosed restricted area for the Gaming Room and otherwise the remainder of the building and courtyard are Undesignated.
2. Rangiora RSA Club prides itself is a local community focused organisation which can host special events of up to 250 people.
3. Our staff are well trained and very experienced and with 6 staff holding Duty Manager Certificates and many staff with the Serve Wise certificate.
4. In previous years, we have held the end of year graduation events for local primary schools without a special licence. These are held in the early evening where the room is segregated into three areas, children at one end, presentations and dance floor in the middle and teachers and parents at the other end.
5. These events are very carefully organised, run and monitored not only by the Club staff but also school staff.
6. The club provide a safe environment for safe and responsible drinking completely at one end of the room and not around the children.
7. The children are seated and eating at the other end of the room.
8. We provide significant food, low and non-alcohol options and safe transport options.
9. Under the terms of our Undesignated License, we are entitled to allow parents to come in and purchase alcohol with or without a Special License however with the schools having their own Alcohol policy and to uphold safety the terms of our licence we felt it was best to apply for a special.
10. We have spoken to the schools, and they all support the application for a special licence and the events will be proceeding.
11. The schools and the club are completely focused on responsible drinking and for the children to around responsible drinking can be a positive experience and have a positive influence.
12. These events will continue to be held in the club under the terms of our current licence, but refusal of such licenses will encourage these and other family events to held in places where the controlled and safe consumption of alcohol is not monitored.

13. The club takes the view that it can be a positive experience for children seeing parents and having a social drink in a socially acceptable manner in a controlled and family-oriented environment.
14. As a club we continue to hold events with safe supply and consumption of alcohol while minimalizing the harm of excessive or inappropriate consumption of alcohol.
15. As a club we will continue to offer our community focused premise for the families and community groups to hold events in a safe and controlled environment under the terms of our undesignated licence.
16. We consider that this type of event does not directly or indirectly have any risk of causing any harm to children and in fact goes to show that it is safe and appropriate to include alcohol in such events in the same way as consuming alcohol-free drinks, food or playing music.
17. In this case we are applying for a special licence which the law allows for. We see no reason why they would not be allowed one.
18. Two of the schools have also submitted their Alcohol policy which I attach.

Yours sincerely

A handwritten signature in black ink, appearing to read 'J. Sommerville', with a stylized, cursive script.

Jane Sommerville

Secretary Manager



Ashgrove School

Next review: Term 4 2025

Alcohol at School and School Events

At Ashgrove School, alcohol is never made available when our school is open for instruction or when staff are responsible for students, including Education Outside the Classroom (EOTC) activities. This is part of our commitment to providing a physically and emotionally safe place for students, staff, and the school community (Health and Safety at Work Act 2015; Education and Training Act 2020). There may be occasions, however, when alcohol on school property or at a school event may be appropriate.

Before approving alcohol use, we consider the:

- nature and purpose of the event
- location of the event (on- or off-school site)
- **▶ host responsibility** obligations
- need for the organisers to apply for a Special Licence, if alcohol is to be sold or supplied, or if alcohol is available and a koha or entry fee is paid.

With the approval of the principal, staff and guests may drink alcohol on school property at least half an hour after the school is closed for instruction. Alcohol may also be available at appropriate school-related events.

If alcohol is approved for an event, we ensure that it is consumed safely and responsibly, in keeping with the Sale and Supply of Alcohol Act 2012. Any alcohol on school property is safely secured.

We regularly review our policy for allowing occasional alcohol use, and consult with our school community, as appropriate, about its implementation so that it reflects our school values and culture. Staff and other adults are made aware of this policy as part of their staff orientation and as required.

Host responsibility

If alcohol is served at a school-organised function, we ensure we meet our host responsibility obligations. We:

- plan the event to ensure that drinking alcohol is not the main focus
- ensure that enough food and alternative drinks (i.e. low alcohol and alcohol-free) are provided
- do not supply alcohol to anyone under the age of 18 years
- encourage guests to drink responsibly
- refuse to serve alcohol to anyone who appears intoxicated
- promote or provide safe transport options for guests who drink alcohol
- remove any intoxicated person from the event and make every effort to ensure their safety.

Staff members are responsible for ensuring that they remain in a condition to be able to get home safely and ensure that if they are required to work after the event or the following day they are not impaired.

At any school event that involves alcohol being served on school property, the principal, a senior staff member, or other person is designated to ensure that this policy is followed.

For school events off school property, the manager or senior staff member of the venue where the event takes place is also expected to meet their host responsibility obligations.

Alcohol use on school property by external groups

External organisers of functions on school property must send a written request to the board if they wish to serve alcohol or allow BYO at any function. The organisers must have this consent before any alcohol is consumed and must meet their host responsibility obligations.

Related topics

- **Third-Party Use of School Property**
- **Education Outside the Classroom**

Legislation

- Sale and Supply of Alcohol Act 2012
- Health and Safety at Work Act 2015
- Education and Training Act 2020

Resources

- Te Whatu Ora | Health New Zealand: **Alcohol in the workplace** 

Release history: Term 3 2023, Term 1 2023, Term 2 2019, Term 2 2016

Last review	Term 3 2023
Topic type	Core



Swannanoa School

Next review: Term 4 2025

Alcohol at School and School Events

At Swannanoa School, alcohol is never made available when our school is open for instruction or when staff are responsible for students, including Education Outside the Classroom (EOTC) activities. This is part of our commitment to providing a physically and emotionally safe place for students, staff, and the school community (Health and Safety at Work Act 2015; Education and Training Act 2020). There may be occasions, however, when alcohol on school property or at a school event may be appropriate.

Before approving alcohol use, we consider the:

- nature and purpose of the event
- location of the event (on- or off-school site)
- **▶ host responsibility** obligations
- need for the organisers to apply for a Special Licence, if alcohol is to be sold or supplied, or if alcohol is available and a koha or entry fee is paid.

With the approval of the principal, staff and guests may drink alcohol on school property at least half an hour after the school is closed for instruction. Alcohol may also be available at appropriate school-related events.

If alcohol is approved for an event, we ensure that it is consumed safely and responsibly, in keeping with the Sale and Supply of Alcohol Act 2012. Any alcohol on school property is safely secured.

We regularly review our policy for allowing occasional alcohol use, and consult with our school community, as appropriate, about its implementation so that it reflects our school values and culture. Staff and other adults are made aware of this policy as part of their staff orientation and as required.

Host responsibility

If alcohol is served at a school-organised function, we ensure we meet our host responsibility obligations. We:

- plan the event to ensure that drinking alcohol is not the main focus
- ensure that enough food and alternative drinks (i.e. low alcohol and alcohol-free) are provided
- do not supply alcohol to anyone under the age of 18 years
- encourage guests to drink responsibly
- refuse to serve alcohol to anyone who appears intoxicated
- promote or provide safe transport options for guests who drink alcohol
- remove any intoxicated person from the event and make every effort to ensure their safety.

Staff members are responsible for ensuring that they remain in a condition to be able to get home safely and ensure that if they are required to work after the event or the following day they are not impaired.

At any school event that involves alcohol being served on school property, the principal, a senior staff member, or other person is designated to ensure that this policy is followed.

For school events off school property, the manager or senior staff member of the venue where the event takes place is also expected to meet their host responsibility obligations.

Alcohol use on school property by external groups

External organisers of functions on school property must send a written request to the board if they wish to serve alcohol or allow BYO at any function. The organisers must have this consent before any alcohol is consumed and must meet their host responsibility obligations.


Related topics

- **Third-Party Use of School Property**
- **Education Outside the Classroom**

Legislation

- Sale and Supply of Alcohol Act 2012
- Health and Safety at Work Act 2015
- Education and Training Act 2020

Resources

- Te Whatu Ora | Health New Zealand: **Alcohol in the workplace** 

Release history: **Term 3 2023, Term 1 2023, Term 2 2019, Term 2 2016**

Last review

Term 3 2023

Topic type

Core

Application by **Rangiora RSA Club Incorporated** for an **On-site Special Licence** pursuant to **Section 137 of the Sale and Supply of Alcohol Act 2012**

LICENSING INSPECTOR'S REPORT PURSUANT TO SECTION 141(2) OF THE SALE AND SUPPLY OF ALCOHOL ACT 2012

Inspector: Raj Deo **Date:** 20 August 2024

Application type: On-site special licence

Date of application: 15 July 2024

Applicant name: Rangiora RSA Club Incorporated

Premises address: 82 Victoria Street Rangiora

Name of event: Parents Teachers and Child Events

Reference number: LL7362

INTRODUCTION

The Rangiora RSA Club Incorporated has applied for a special licence pursuant to Section 137 of the Act. This is to cater for five Parents, Teachers and Child events which are scheduled to be held at the Club premises. They expect over one hundred people to attend each of these functions.

The five functions are for the following Schools.

1. Southbrook School Jubilee on 19 October 2024.
2. Ashgrove School Leavers Dinner on 2 December 2024.
3. St Josephs School Leavers Dinner on 9 December 2024.
4. Ashley School Leavers Dinner on 10 December 2024.
5. Swannanoa School Leavers Dinner on 11 December 2024.

The Rangiora RSA Club Incorporated was incorporated under the Incorporated Societies Act 1908 on 4 October 1981. The Rangiora RSA Club holds a Club licence number 058/CLUB/0003/2021. The Inspector is not aware of any conduct or compliance issues associated with the management of the premises.

STATUTORY CRITERIA

- **S.142(1)(a) Considering this application considering the object of the Act, will the granting of a licence as detailed in this application increase alcohol harm more than a minor amount?**

The application is for Parent, Teacher and Child Events for end of year graduation and prize giving for 11–13-year-old children leaving primary school. These events are child focused events which will be held in the function room where the parents will be able to have a dance with their children.

The parents and teachers will be seated in one side of the function room where they will be able to watch over their children in the dance floor and have a drink.

It is the Licensing Inspectors opinion that these are child focused events and sale and consumption of alcohol at school events are not appropriate for children being in a licensed premises from 5.00 pm to 11.00 pm.

- **S.142(1)(b)(i) & (ii) Describe the nature of any goods the applicant intends to sell other than alcohol, low-alcohol refreshment, non-alcoholic refreshments and food.**

The applicant does not intend to sell anything other than that is listed above in s.142(1)(b)(i) & s.142(1)(b)(ii).

- **S.142(1)(c) Is there any information available to show that the applicant is unsuitable to hold a licence?**

The Licensing Inspector has no information or concerns relating to the unsuitability of the applicant to hold this on-site special licensed event. The applicant has successfully run similar type of events in the past which also held a special on license without incident.

- **S.142(1)(d) Is there any conflict between what is being applied for and the requirements of the current Local Alcohol Policy?**

The proposed event does not contravene LAP.

- **S.142(1)(e) Will the good order and amenity of the locality likely be reduced, by more than a minor extent, by the effects of the issuing of this licence?**

The Club premises is located in the business area in Rangiora Town close to other licensed premises and mixed retail business operators on Victoria Street. Licensing Inspector considers the proposed event will be unlikely to reduce the good order and amenity by more than a minor extent.

The Licensing Inspector is familiar with the operation of the existing licence at the existing premises and no issues are evident.

- **S.142(1)(f) Are there any concerns relating to the days and hours sought during which it is proposed that alcohol will be sold?**

The applicant seeks the following days and hours of operation for the on-site special licence:

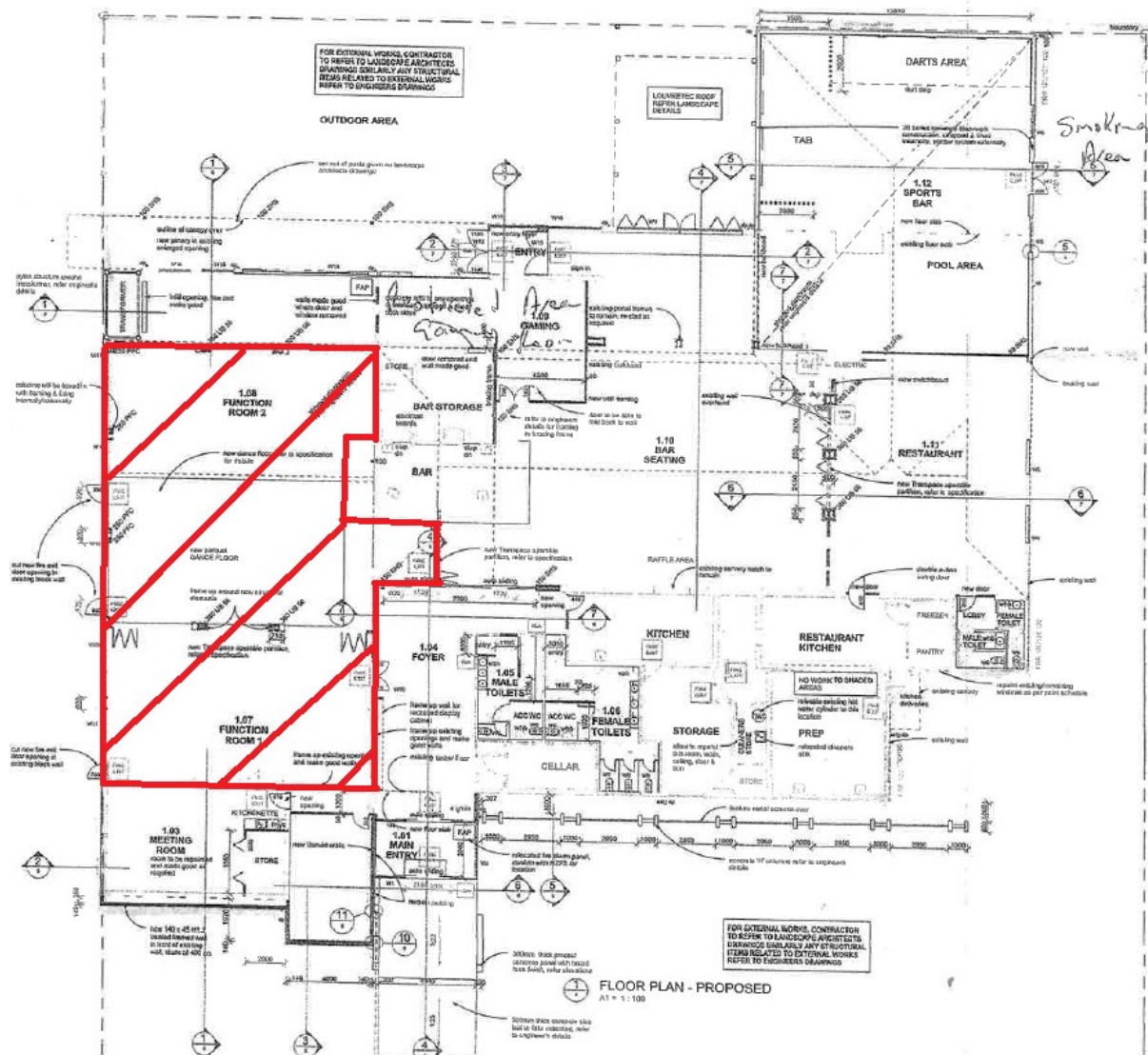
Date	Day	Start	Finish
19 October 2024	Saturday	5.00 PM	11.00 PM
2 December 2024	Monday	5.00 PM	11.00 PM
9 December 2024	Monday	5.00 PM	11.00 PM
10 December 2024	Tuesday	5.00 PM	11.00 PM
11 December 2024	Wednesday	5.00 PM	11.00 PM

The Licensing Inspector is of the opinion that theses hours are not appropriate.

- **S.142(1)(g) Any additional comment about the design and layout of the premises?**

The licensed area is precisely identified as outlined in the plan received with the application as shown below. The licensed areas are undesignated and restricted which is appropriate for the licence

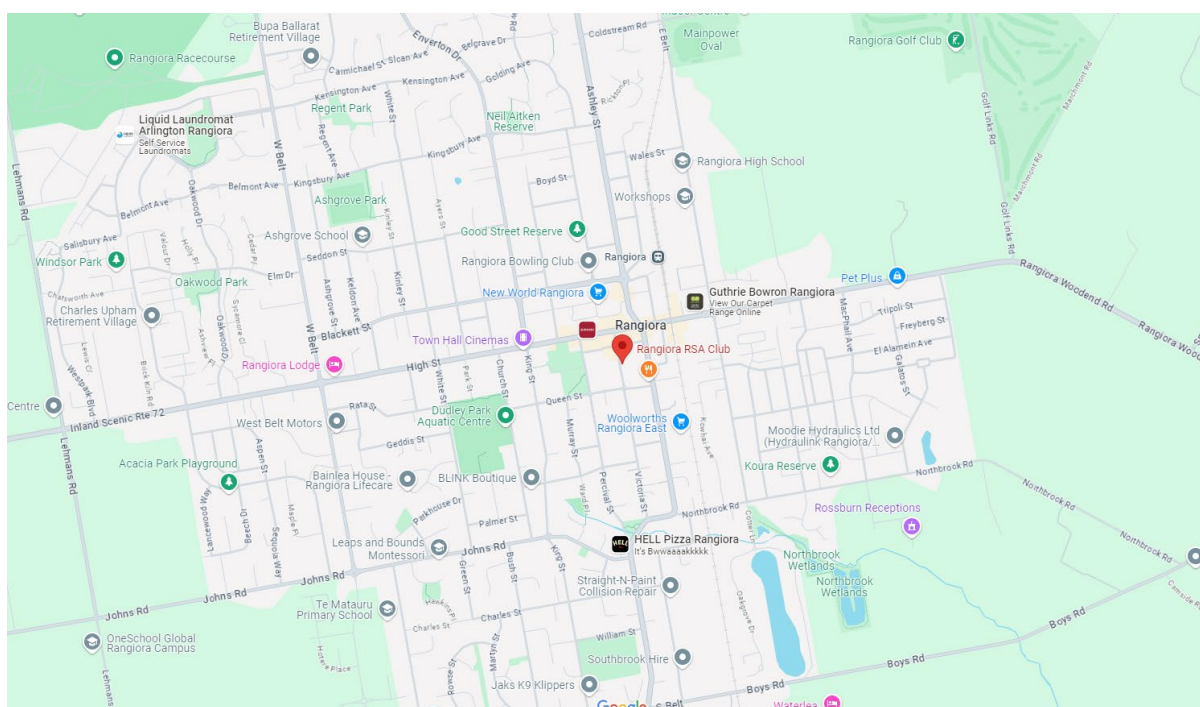
and nature of event. The design and layout of the licensed areas allows for easy management and safe sale, supply and consumption of alcohol.



Above: Plan of the premises – the hatched area in red shows the proposed licensed area



Above: Front view of Rangiora RSA Club



Above: Location of Rangiora RSA Club on Victoria Street.

- **S.142(1)(h) Does the applicant have the appropriate systems, staff and training to comply with the law?**

The applicant has experienced bar and front of house staff responsible for the management of the premises. The duty manager's listed have years of experience in managing licensed premises.

The applicant's duty managers details are listed in the table below: Section 213(1)

Manager name	Certificate number	Expiry date
Charlotte Anderson -Jones	058/CERT/00026/2020	09/09/2024
Karyn Johnson	058/CERT/00044/2021	23/09/2025
Kim Churches	058/CERT/00034/2024	24/09/2025

- **S.142(1)(i) Are there any concerns relating to the designation the applicant proposes for the licensed areas?**

The Licensing Inspector has no concerns in regard to the designation of the premises. The Club premises is undesignated with a restricted designation where eighteen gaming machines are located.

- **S.142(1)(j) What steps does the applicant propose to ensure that compliance with the Act in relation to prohibited persons?**

The applicant has been granted special licence for similar events and is aware of their responsibilities under the Act. The management has assured that the sale, supply and consumption of the alcohol will be undertaken safely and responsibly pursuant to the licence conditions.

- **S.142(1)(k)(i) & (ii), & (iii) Are there any concerns relating to the applicants' proposals to supply non-alcoholic drinks and food, low alcohol drinks, and the provision of help or information about alternative forms of transport from the licensed areas/event?**

The Club has in house catering which provides a wide range of food for the all the events and members of the Club and has a courtesy vehicle which is quiet well used by the patrons.

- **S.124(1)(l) Reports from the Police and Medical Officer of Health**

The New Zealand Police have **OPPOSED** the application being granted as confirmed by their report dated 27 July 2024. Their grounds of opposition is contained in their report attached as **Appendix A**.

The Medical Officer of Health has **OPPOSED** the application being granted as confirmed by their report dated 2 August 2024. Their grounds of opposition is contained in their report attached as **Appendix B**.

LICENSING INSPECTORS' COMMENTARY

The Licensing Inspector has met with Anna Glassey, the Administration Manager at the RSA Club on 8 August 2024 and discussed the application for a special licence for end of year school events.

Anna Glassey has been advised that the application has been **OPPOSED** by Police and Medical Officer of Health and copies of reports were given to her and has responded by email received on 9 August 2024. Attached as **Appendix C**.

The object of the Act refers to "inappropriate" consumption of alcohol and the Medical Officer of Health is of the view that the sale of alcohol for consumption at events focused on children is inappropriate and would contribute indirectly to the harms described in the Act.

Sale and Supply of Alcohol Act 2012

s.4 Object

(1) The object of this Act is that—

(a) the sale, supply, and consumption of alcohol should be undertaken safely and responsibly; and

(b) the harm caused by the excessive or inappropriate consumption of alcohol should be minimised.

(2) For the purposes of subsection (1), the harm caused by the excessive or inappropriate consumption of alcohol includes—

(a) any crime, damage, death, disease, disorderly behaviour, illness, or injury, directly or indirectly caused, or directly or indirectly contributed to, by the excessive or inappropriate consumption of alcohol; and

(b) any harm to society generally or the community, directly or indirectly caused, or directly or indirectly contributed to, by any crime, damage, death, disease, disorderly behaviour, illness, or injury of a kind described in paragraph (a).

A teacher is influential and assists in shaping the futures of the young people during the school year and beyond. It also should be noted that in a previous meeting with the RSA team on the 7 July the

Licensing Inspector suggested that to support their application they could state that children would not be supplied alcohol at these events, no such statement has been made.

“Primary School Teachers typically have a heavier focus on social and formative skills, while Secondary and Postsecondary School Teachers focus on selecting and developing skills for specific career paths”.

When the focus is clearly a child focused event, Parents and Teachers should be empowering young people by demonstrating that social gatherings do not need to revolve around alcohol, by modelling ways to have fun without alcohol.

The Medical Officer of Health takes the view that the nature of such events is such that it will likely lead to the creation or reinforcement of an association in the minds of children attending, that the provision of alcohol and parental drinking as being both inevitable and necessary behaviours.

The Medical Officer of Health is also of the view that this association will be reinforced by alcohol consumption occurring at events aimed at children and families on school premises or other venues.

The nature of the events is child focused event, the graduation and prize giving for 11–13-year-old children leaving Primary School. For a child focused event, the consumption of alcohol in the Police view, is inappropriate. The consumption of alcohol should not be part of child focused event, especially in this occasion where children are aged between 11 to 13.

The application is for Parent, Teacher and Child Events for end of year graduation and prize giving for 11–13-year-old children leaving primary school. These events are child focused events which will be held in the function room where the parents will be able to have a dance with their children.

It is the Licensing Inspectors opinion that these are child focused events and sale and consumption of alcohol at school events is not appropriate.

In forming this opinion, the Licensing Inspector reviewed some scholarly articles. Research has found that those who began drinking before they were 14 had a 40% chance of alcohol dependence, while those who waited until 20 years or older had a 10% chance. Those who started drinking before they were 15 were 2 to 3 times as likely to develop alcohol abuse or dependence than those who began drinking when they were 19 or older (Dawson et al., 2008).

Every extra year that young people wait before beginning drinking lessens the chance of later alcohol abuse or dependence (Grant & Dawson, 1997).

Parents at events like this may want to supply their child with alcohol. Research has shown that parents wanting to support their teens think that they can teach them to drink safely by giving them alcohol and watching over them (Jones et al., 2015). Although this is well-intended and commonly believed, many studies now show that parent approval of any level of drinking and parents supplying alcohol is linked to worse, not better outcomes (Abar et al., 2014; Jones, 2016; Colder et al., 2018; Mattick et al., 2018)

RECOMMENDATION

The New Zealand Police and Medical Officer of Health have **OPPOSED** the application for the special licence. The Licensing Inspector, having assessed the application in light of the object and criteria of the Act is not satisfied that the application meets the object of the Act or the criteria for a special licence as set out in section 142 of the Act.

Based on the information available, the Licensing Inspector, **OPPOSES** the ON -site special licence application made by **Rangiora RSA Club Incorporated** as detailed above.




Raj Deo
Licensing Inspector
Waimakariri District Council

REFERENCES


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- Dawson, D. A., Goldstein, R. B., Chou, S. P., Ruan, W. J., & Grant, B. F. (2008). Age at first drink and the first incidence of adult-onset DSM-IV alcohol use disorders. *Alcoholism: Clinical and Experimental Research*, 32(12), 2149-2160.
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- Grant, B. F., & Dawson, D. A. (1997). Age at onset of alcohol use and its association with DSM-IV alcohol abuse and dependence: Results from the National Longitudinal Epidemiologic Survey. *Journal of Substance Abuse*, 9, 103-110.
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- Mattick, R. P., Clare, P. J., Wadolowski, M., Hutchinson, D., Najman, J. M., Slade, T., . . . Degenhardt, L. (2018). Association of parental supply of alcohol with adolescent drinking, alcohol-related harms, and alcohol use disorder symptoms: a prospective cohort study. *Lancet Public Health*, 3, e64-71.

APPENDICES

Appendix A


Rangiora RSA
Parent Teacher Chilc

Appendix B


LL7362 Special
Licence - Rangiora R

Appendix C


Regarding the
Special Licences for

BEFORE THE WAIMAKARIRI DISTRICT LICENSING COMMITTEE

UNDER the Sale and Supply of Alcohol Act 2012

AND

IN THE MATTER OF an application for a special licence
(Section 22 (2) SASAA by Rangiora RSA
Club Incorporated

SUBMISSIONS OF POLICE

Presented by:

Senior Constable G CRADDOCK
New Zealand Police
40 Lichfield Street
CHRISTCHURCH

MAY IT PLEASE THE COMMITTEE:

Introduction

1. The Committee has before it a special licence application by Rangiora RSA Club Incorporated.
2. The application was received by Police on the 15th of July 2024.
3. It was opposed on by Police on the 27th of July and it remains opposed.
4. The special licence is for five graduation dinners for 11 to 13 year old children graduating from Primary and Intermediate School.
5. Parents, caregivers, and Teachers should be role models to children. They should set a positive example and be the lead when it comes to shifting the drinking culture in New Zealand.
6. Their efforts should be made to demonstrate that it is both possible and normal to socialise without drinking alcohol.
7. On the Health Promotional website there is a campaign called “Amohia Te Waiora” which means “We’re stronger without alcohol”. This is a strength-based message which means to ‘uphold our wellness’. It is a message of mana motukake (self-determination), to rise up and make our wellbeing a priority.
8. Part of this is to raise awareness about the impact of alcohol across all communities and parts of society. To support local and cross-government actions that make alcohol less visible, affordable and available, and shift the social norms towards low-risk alcohol consumption and not drinking.
9. Police submit that Teachers and Parents drinking at their graduation does not set a good example and set a positive message for the children.

10. Having alcohol at a child focused event Police submit, goes against the object of the Act when the message around drinking alcohol at their event, can contribute to the misuse of alcohol when these children become teenagers.
11. Police submit that despite having the event at a premises that holds a licence to sell and supply alcohol, it does not change the position around alcohol consumption at a child focused event and the special licence should be declined.



The Secretary
Waimakariri District Licensing Committee
Private Bag 1005
Rangiora 7440

27 July 2024

CONFIDENTIAL

This information is provided solely for the information of the Waimakariri District Licensing Committee and the Alcohol Regulatory and Licensing Authority. It may be released to the Applicant but not to any other person without the specific consent of the writer.

Subject: Application for Special licence

Applicant: Rangiora RSA Club (Inc)

On the 15th of July 2024 the special licence application was received by our office.

The special licence is for Parent, Teacher, and Child Events on five separate dates in October and December 2024.

The special licence application has a letter attached dated 5 July 2024 which gives more information on the events (attached).

The events are for the end of year graduation and prize giving for 11 to 13 year old children leaving Primary School.

Children will be in a room with a dance floor and parents and teachers at another end of the room will be situated, where they can relax and have a drink.

Children will leave around 9-9.30pm and teachers and friends will stay and drink and pack up.

The nature of the event is a child focussed event – the graduation and prize giving for 11 to 13 year old children leaving Primary School. For a child focussed event, the consumption of alcohol in the Police view, is inappropriate. The consumption of alcohol should not be part of a child focused event, especially in this occasion where the children are aged 11 to 13.

It is important that parents and school teachers set positive examples to children and this should include an alcohol free event to demonstrate that alcohol is not necessary to have a good time.

Police oppose the special licence application.

Yours faithfully

A handwritten signature in blue ink, appearing to read 'Genevieve', with a long horizontal stroke extending to the right.

Genevieve Craddock

Constable

Alcohol Harm Prevention Unit

Christchurch Central Police Station

40 Lichfield Street |DX WX10057 | Christchurch

cell: 0211912235 | Email: genevieve.craddock@police.govt.nz

BEFORE THE WAIMAKARIRI DISTRICT LICENSING COMMITTEE

CASE NUMBER LL7362

IN THE MATTER Of The Sale and Supply of Alcohol Act 2012

AND

IN THE MATTER Of an application by Rangiora RSA Club
Incorporated pursuant to section 22(2) of the Sale
and Supply of Alcohol Act 2012 a Special Licence
in respect of premises situated at 82 Victoria
Street, Rangiora, to be known as Rangiora RSA.

BETWEEN Rangiora RSA Club Incorporated
Applicant

AND Raj Deo
(Waimakariri District Licensing Inspector)
In Opposition

AND Genevieve Craddock
(Police Officer, Christchurch)
In Opposition

AND Louisa Bromley
(Representative of the Medical Officer of Health)
In Opposition

SUBMISSIONS OF Medical Officer of Health Representative

MAY IT PLEASE THE COMMITTEE

1. The Committee has before it the following matter:
2. An application for a special licence by Rangiora RSA Club Incorporated, hosting events known as Parent, Teacher, and Child events on various dates:
 - 19th October 2024 – Southbrook School Jubilee
 - 2nd December 2024 – Ashgrove School Leavers Dinner
 - 9th December 2024 – St Joseph’s School Leavers Dinner
 - 10th December 2024 – Ashley School Leaves Dinner
 - 11th December 2024 – Swannonoa School Leavers Dinner
3. As part of the enquiries, I emailed the applicant requesting a breakdown of the events and it is attached for the Committees reference (Appendix 1)
4. The opening paragraph highlights the concerns in relation to these events:
 - “These events are not about drinking, it is about celebrating the students and their success.”*
 - “Our expert team are consistently watching intoxication, especially at these events.”*
 - “Parents and students are seated in different areas and our duty managers are always actively involved in these events.”*
5. The nature of these events being end of year graduations and prize giving’s for 11–13-year-olds leaving primary school – clearly a child focussed event.
6. The Medical Officer of Health Representative stands by the report dated 2nd August 2024 which is in opposition to these events.
7. Given the time of year most on licenced premises will see more patrons due to the holiday season.

8. Involving the young people in an atmosphere that associates celebrating with alcohol provisions, is unnecessary and undermines the overall object of the Act.
9. There is no benefit to having alcohol available at these school events. With only an added pressure to the Duty Managers to monitor the behaviour of parents and teachers, who ultimately have the responsibility over the young people present.
10. If the District Licensing Committee grants a special licence for a child-focussed event at what is essentially a school disco which allows adults to consume alcohol, the Committee are normalising a harmful product, particularly in the eyes of those young people.
11. There is no conceivable way that granting such an alcohol licence could be considered consistent with the Act. To grant such a licence, would simply serve the desires of those adults who wish to drink alcohol at a child-focussed event. It is not unreasonable to require adults to spend 4 hours, without drinking alcohol.
12. Educators have long recognised that students learn not only from what they are explicitly taught, but also from the actions and choices of the adults around them at the school and in the community. The Ministry of Education has stated¹:

“The Ministry [of Education] recommends that alcohol should only be at adult only fundraisers.”

13. The Sale and Supply of Alcohol Act was driven in large part by The Law Commission Report, *“Alcohol in our lives: curbing the harm”*². There were more than 2400 submissions to this report, more than any other law commission report. The report states (4.56):

“Throughout the consultation, young people repeatedly pointed out to us that their behaviours reflected those of the adults around them and a drinking culture honed and defined by many generations before them.”

¹ Letter to Auckland Regional Public Health Service, 28th May 2015. Jim Greening, Ministry of Education – **appendix 9**

² <https://www.lawcom.govt.nz/sites/default/files/projectAvailableFormats/NZLC%20R114.pdf>

14. There is ample scientific evidence that indirect harm occurs to children from the normalisation of alcohol³. Even if the District Licensing Committee believes that such indirect harm cannot be proven in this particular application, they have the ability, and some would say - from a human rights approach - an *obligation* to apply the precautionary principle when considering the potential indirect harm of alcohol at child-focussed events.
15. Nowhere is the precautionary principle more appropriate to be applied than with children's rights – particularly their right to enjoy their accomplishments at a school event which does not portray alcohol as a “need to have” for a good time.
16. This application for a special licence by Rangiora RSA should be declined. The indirect harm resulting from alcohol served, however “responsibly” consumed, at a child-focussed event would be contrary to the object of the Sale and Supply of Alcohol Act.

Yours Sincerely



Louisa Bromley
Alcohol Licensing Officer
for Dr Cheryl Brunton
Medical Officer of Health
National Public Health Service, Te Waipounamu

³ <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC2581879/pdf/nihms-77367.pdf> - appendix 11

2st August 2024

Officer for Enquiries: Louisa Bromley

The Secretary
District Licensing Committee
Waimakariri District Council
Private Bag 1005
Rangiora 7440

Attention: Alcohol Licensing Team

Dear Sir/Madam

RE: Sale and Supply of Alcohol Act 2012 – APPLICATION FOR SPECIAL LICENCE: RANGIORA RSA CLUB (INC) PARENT, TEACHER, CHILD EVENTS. MULTIPLE DATES

I refer to your request received by our office on 15th July 2024, together with the application for a special licence for the above applicant for multiple dates, at the premises situated at 82 Victoria Street, Rangiora.

The special licence application requests 5 separate dates for events titled Parent, Teacher, Child Events. The nature of these events being end of year graduation and prize giving for 11-13 year-olds leaving primary school.

What is essentially described within the application is a child focused event. An end of year school celebration, in a function room, on a licensed premises. Children at one end, a dance floor in the middle and then the adult's section.

Further information has been requested from the applicant due to the lack of information around the multiple events and inconsistencies with the dates, and as follows:

” Hi Louisa

These events are not about drinking, it is about celebrating the students and their success. Here at the Rangiora RSA Club our focus is to ensure these events run smoothly and correctly whilst meeting our license conditions. Our expert team are consistently watching intoxication, especially at these events. Parents and students are seated in different areas and our duty managers are always actively involved in these events.

The time frame that we have put in place, is for the early arrival of the parents, so they can be seated and order food before the event starts and for the teachers so they can relax and pack down at the end of the night and is in line with our closing time.

We can understand your concern regarding these events, but we hope the below information is enough to show why this time frame was selected.

Dates are:

19th October 2024- Southbrook School Jubilee- This is the school's 150th reunion event, this is an evening event with supper, a selection of photos and a small presentation. This event is for past and present students, teachers and members of the school. They will have food around 7:30pm. As this event is typically aimed at the older generation it is planned to finish around 10:30/11pm.

2nd December 2024- Ashgrove School Leavers Dinner- teachers come and set up from around 3pm. With parent and child arrival between 5:30/6pm. During this time the schools provide jugs of Juice/Fizzy for students, they are seated on separate tables in a different area from parents. They have presentations, awards and a supper 6-7pm. Provided for both parents and students. There is then often some music and dancing after supper from a DJ or school band. The parents and students are normally gone by 9/9:30pm at the latest. Teachers will stay to pack up and have an end of the night drink.

9th December 2024- St Joseph's School Leavers Dinner- teachers come and set up from around 4pm. With parent and child arrival between 5:30/6pm. During this time the schools provide jugs of Juice/Fizzy for students, they are seated on separate tables in a different area from parents. They have presentations, awards and a 2 course dinner 6-7pm (For both parents and students). The parents and students are normally gone by 9/9:30pm at the latest. Teachers will stay to pack up and have an end of the night drink.

10th December 2024- Ashely School Leavers Dinner- teachers come and set up from around 3pm. With parent and child arrival between 5:30/6pm. During this time the schools provide jugs of Juice/Fizzy for students, they are seated on separate tables in a different area from parents. They have presentations, awards and a supper 6-7pm. Provided for both parents and students. There is then often some music and dancing after supper from a DJ or school band. The parents and students are normally gone by 9/9:30pm at the latest. Teachers will stay to pack up and have an end of the night drink.

11th December 2024- Swannanoa School Leavers Dinner- teachers come and set up from around 3pm. With parent and child arrival between 5:30/6pm. During this time the schools provide jugs of Juice/Fizzy for students, they are seated on separate tables in a different area from parents. They have presentations, awards and a 2 course dinner 6-7pm. Provided for both parents and students. There is then often some music and dancing after supper from a DJ or school band. The parents and students are normally gone by 9/9:30pm at the latest. Teachers will stay to pack up and have an end of the night drink.

Please note a mistake in the License in the Owner's Consent section. It says the 17th December but is supposed to be the 2nd which is correct in the event details.

Please feel free to contact me if there is any further questions.

Regards

Anna Glassey

Administrative Coordinator"

The Medical Officer of Health is concerned about exposure of alcohol to children during these events. I note for the Committee the opening comment from the applicant:

"These events are not about drinking, it is about celebrating the students and their success"

May it please the Committee:

The object of the Act refers to "inappropriate" consumption of alcohol and the Medical Officer of Health is of the view that the sale of alcohol for consumption at events focused on children is inappropriate and would contribute indirectly to the harms described in the Act.

The United Nations, Human Rights, The Convention on the right of the Child Article 3 clearly states¹:

1. In all actions concerning children, whether undertaken by public or private social welfare institutions, courts of law, administrative authorities or legislative bodies, the best interests of the child shall be a primary consideration.

¹ <https://www.ohchr.org/en/instruments-mechanisms/instruments/convention-rights-child>

2. States Parties undertake to ensure the child such protection and care as is necessary for his or her well-being, taking into account the rights and duties of his or her parents, legal guardians, or other individuals legally responsible for him or her, and, to this end, shall take all appropriate legislative and administrative measures.

3. States Parties shall ensure that the institutions, services and facilities responsible for the care or protection of children shall conform with the standards established by competent authorities, particularly in the areas of safety, health, in the number and suitability of their staff, as well as competent supervision.

A teacher is influential and assists in shaping the futures of the young people during the school year and beyond.

“Primary School Teachers typically have a heavier focus on social and formative skills, while Secondary and Postsecondary School Teachers focus on selecting and developing skills for specific career paths”.²

When the focus is clearly a child focused event, Parents and Teachers should be empowering young people by demonstrating that social gatherings do not need to revolve around alcohol, by modelling ways to have fun without alcohol.

The Medical Officer of Health takes the view that the nature of such events is such that it will likely lead to the creation or reinforcement of an association in the minds of children attending, that the provision of alcohol and parental drinking as being both inevitable and necessary behaviors.

The Medical Officer of Health is also of the view that this association will be reinforced by alcohol consumption occurring at events aimed at children and families on school premises or other venues.

The Medical Officer of Health Opposes this Special Licence application.

Yours Sincerely



Louisa Bromley
Alcohol Licensing Officer
for Dr Cheryl Brunton
Medical Officer of Health
National Public Health Service, Te Waipounamu

² <https://www.indeed.com/hire/job-description/teacher>

Karen Johnson

Sent: Tuesday, 30 July 2024 3:03 PM
To: Louisa Bromley
Cc: 'CRADDOCK, Genevieve'; 'Raj Deo'; Rob Turner
Subject: RE: Alcohol Licence Specials FAO Jane Summerville

Hi Louisa

These events are not about drinking, it is about celebrating the students and their success. Here at the Rangiora RSA Club our focus is to ensure these events run smoothly and correctly whilst meeting our license conditions. Our expert team are consistently watching intoxication, especially at these events. Parents and students are seated in different areas and our duty managers are always actively involved in these events.

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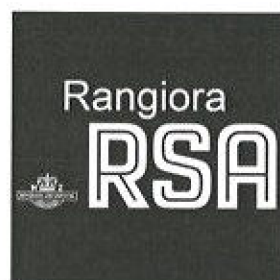
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Please note a mistake in the License in the Owner's Consent section. It says the 17th December but is supposed to be the 2nd which is correct in the event details.

Please feel free to contact me if there is any further questions.

Regards

Anna Glassey
Administrative Coordinator

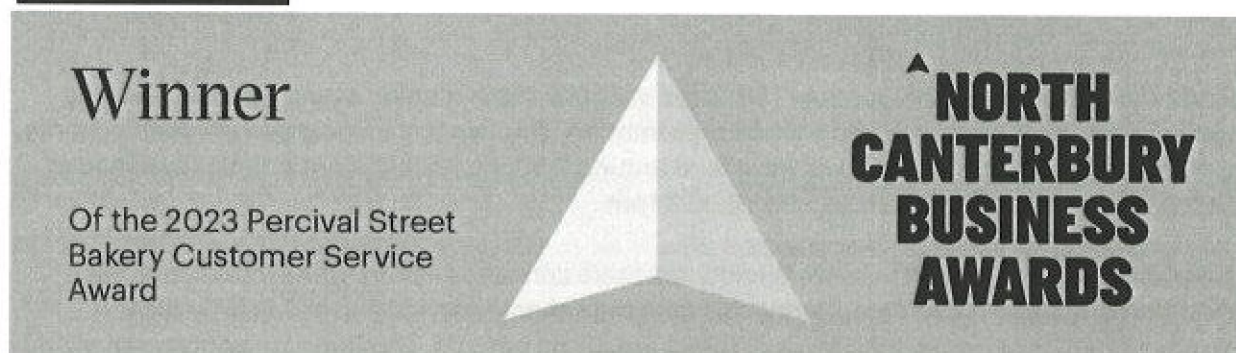


**82 Victoria Street
Rangiora 7400**

Ph: 03 313 7123

E: rangiorarsa@gmail.com

W: www.rangiorarsa.co.nz



From: Louisa Bromley <Louisa.Bromley@cdhb.health.nz>

Sent: Monday, July 29, 2024 8:07 AM

To: rangiorarsa@gmail.com

Cc: CRADDOCK, Genevieve <Genevieve.Craddock@Police.Govt.NZ>; Raj Deo <raj.deo@wmk.govt.nz>; Rob Turner <rob.turner@wmk.govt.nz>

Subject: Alcohol Licence Specials FAO Jane Summerville

Good Morning Jane,

On behalf of the Medical Officer of Health I am making enquiries into the alcohol licence application you have applied for,

Parent Teacher and Child Events, you have signed and dated this application on the 12/6/2024.

Please could you confirm the various dates for these events, the application, and the letter attached refers to different dates?

Can you also confirm the schools involved in the events?

And the nature of the events? You have applied for a licence time frame of 6 hours; please could you send a detailed breakdown of what will be occurring during this time frame?

I have included all the agencies that will be assessing the application to this email, please reply to all when you have the information we require.

Thank you.

Louisa Bromley

Alcohol Licensing Officer

National Public Health Service | Te Waipounamu

Ph: +64 3 378 6711 | Email: Louisa.Bromley@cdhb.health.nz

160 Bealey Ave | PO Box 1475 | Christchurch 8140

Health New Zealand
Te Whatu Ora