# Before the Hearings Panel At Waimakariri District Council

**Under** Schedule 1 of the Resource Management Act 1991

In the matter of the Proposed Waimakariri District Plan

Between Various

**Submitters** 

And Waimakariri District Council

Respondent

Council Reply Report for Special Purpose Zone (Kaiapoi Regeneration) – Shelley Milosavljevic on behalf of Waimakariri District Council

Date: 4 March 2024

#### **INTRODUCTION:**

- My full name is Shelley Catherine Milosavljevic. I am employed as a Senior Policy Planner for Waimakariri District Council. I am the Reporting Officer for the Special Purpose Zone (Kaiapoi Regeneration) and prepared the s42A Report.
- There were no submitters heard in relation to this topic at the hearing, nor was there any tabled evidence.
- I have prepared this Council reply on behalf of the Waimakariri District Council (Council) in respect of matters raised through Hearing Stream 10.
- This statement of evidence relates to the matters in the Section 42A Report Special Purpose Zone (Kaiapoi Regeneration).
- 5 I am authorised to provide this evidence on behalf of the Council.

#### QUALIFICATIONS, EXPERIENCE AND CODE OF CONDUCT

- 6 **Appendix C** of my section 42A report sets out my qualifications and experience.
- 7 I confirm that I am continuing to abide by the Code of Conduct for Expert Witnesses set out in the Environment Court's Practice Note 2023.

#### **SCOPE OF REPLY**

- This reply report follows Hearing Stream 10 held on 19 February 2024.

  Minute 20 requires this report to be provided by 8 March 2024.
- 9 This reply report covers the following:
  - Response to Panel question regarding the status and weight of the Recovery Plan; and
  - Updated recommendation on SPZ(KR)-BFS3 internal boundary building setback.

- Appendix 1 has recommended amendments to PDP provisions, with updated recommendations differentiated from those made in Appendix A of the s42A report.
- Appendix 2 has an updated table of recommended responses to submissions and further submissions, with updated recommendations differentiated from those made in Appendix B of the s42A report.

# Response to Panel question regarding the status and weight of the Recovery Plan

12 Minute 20 requests the following:

"Further to your responses about the status of the Waimakariri Residential Red Zone Recovery Plan 2016, during the course of the hearing the Panel queried further the status of this Plan under the RMA, now that legislation it was prepared under has been repealed. Can you please provide further advice on its status and the weight to be afforded to it, and any further recommended amendments to the introduction."

- Section 74(2)(b)(i) of the RMA states that when preparing or changing a district plan, a territorial authority shall have regard to management plans and strategies prepared under other Acts. It does not specifically limit this to management plans and strategies prepared under Acts that are in force only.
- While the Canterbury Earthquake Recovery Act 2011 (CER Act) and the Greater Christchurch Regeneation Act 2016 that the Recovery Plan were prepared under have since been repealed, the Recovery Plan has not been withdrawn or revoked thus is still in place. I consider this means it is still a matter District Plan's shall have regard to under s74(2)(b)(i) of the RMA.
- This is the same approach taken by the Christchurch City Council regarding its Christchurch Central Recovery Plan (CCRP) in its recent Plan Change 14 (PC14) Housing and Business Choice Plan Change, which was

notified in 2023 and is currently in the hearing process. The relevant PC14 Section 32 reports (Section 2.1.31 of Plan Change 14 - Section 32 Evaluation – Residential Section<sup>1</sup>, Section 2.1.43 of 'Plan Change 14 (Part 4) - Section 32 Evaluation – Commercial and Industrial Chapters'<sup>2</sup>) along with s42A reports (paragraph 56 of the s42A Report<sup>3</sup> of Andrew Willis on the central city building heights), all state the following:

"When the District Plan was reviewed in 2017, the CER Act required that the District Plan must not be inconsistent with the CCRP. That legislation has since been revoked with the effect that lesser weight is now afforded to the Recovery Plan. PC14 must still have regard to the directions of the CCRP under s74(2)(b)(i) of the RMA."

- The Land Use Recovery Plan, Lyttelton Port Recovery Plan, and Ōtākaro Avon River Corridor Regeneration Plan were also prepared under these Acts and are still in place and had regard under s74(2)(b)(i) of the RMA despite their 'parent' legislation being repealed.
- Given this, I maintain that the Recovery Plan has the status and weight afforded to it as any other 'management plans and strategies prepared under other Acts' and therefore the District Plan 'shall have regard to' it as per s74(2)(b)(i) of the RMA.
- I therefore recommend the same amendment to both the SPZ(KR) and Special Purpose Zone (Pines Beach and Kairaki Regeneration) (SPZ(PBKR)) Introductions as set out in my preliminary response to written questions<sup>4</sup>, as shown below and in Appendix 1 (and in Appendix

<sup>&</sup>lt;sup>1</sup> https://ccc.govt.nz/assets/Documents/Consultation/2022/09-September/S32-Part-3-Residential-District-Plan-Chapter-14-Section-1.pdf

https://www.ccc.govt.nz/assets/Documents/The-Council/Plans-Strategies-Policies-Bylaws/Plans/district-plan/Proposed-changes/2023/PC14/Section-32/Plan-Change-14-HBC-NOTIFICATION-Section-32-Commercial-and-Industrial.pdf

<sup>&</sup>lt;sup>3</sup> https://chch2023.ihp.govt.nz/assets/Council-Evidence-11-August-2023/02-Andrew-Willis-Section-42A-Report-final.PDF

<sup>&</sup>lt;sup>4</sup> https://www.waimakariri.govt.nz/ data/assets/pdf file/0019/159310/STREAM-10-SPZ-KR-KAIAPOI-REGENERATION-SPECIAL-PURPOSE-ZONE-CHAPTER-COUNCIL-PRELIMINARY-RESPONSE-TO-WRITTEN-QUESTIONS-19-FEBRUARY-2024.pdf

2 of the SPZ(PBKR) Reply Report), via a minor error correction under Clause 16(2) of Schedule 1 of the RMA:

"The District Plan must not be inconsistent with shall have regard to the WRRZRP."

#### SPZ(KR)-BFS3 internal boundary building setback

- As outlined in my preliminary response to written questions<sup>5</sup>, when considering a written question posed by the Panel prior to the hearing, I reassessed what other zones in the Proposed District Plan require for internal boundary setbacks from Natural Open Space Zones.
- This analysis showed that no other zones require setbacks specifically from Natural Open Space Zones, however a number do for Open Space and Recreation Zones, which is the term that includes Natural Open Space Zones, Open Space Zones and Sport and Active Recreation Zones.
- These internal boundary setbacks for buildings from Open Space and Recreation Zone ranged from 3m to 20m, as shown in **Table 1** below.

Table 1: Internal boundary setbacks for buildings from Open Space and Recreation Zones in Proposed District Plan

Internal boundary setbacks for buildings from Open Space and Recreation Zones	Built form standard reference
3m	Neighbourhood Centre Zone (NCZ-BFS3);
	Local Centre Zone (LCZ-BFS3);
	Mixed Use Zone (MUZ-BFS3); and
	Town Centre Zone (TCZ-BFS4).

<sup>&</sup>lt;sup>5</sup> https://www.waimakariri.govt.nz/ data/assets/pdf file/0019/159310/STREAM-10-SPZ-KR-KAIAPOI-REGENERATION-SPECIAL-PURPOSE-ZONE-CHAPTER-COUNCIL-PRELIMINARY-RESPONSE-TO-WRITTEN-QUESTIONS-19-FEBRUARY-2024.pdf

5m	• Special Purpose Zone (Pines Beach and Kairaki Regeneration) (SPZ(PBKR)-BFS4).
10m	Large Format Retail Zone (LFRZ-BFS3);  Light Lodge (LFRZ-BFS3);
	<ul><li>Light Industrial Zone (LIZ-BFS3);</li><li>General Industrial Zone (GIZ-BFS3);</li></ul>
	Heavy Industrial Zone (HIZ-BFS3);
	Special Purpose Zone (Museum and Conference Centre) (SPZ(MCC)-BFS3); and
	Toilets or changing rooms within Sports and Active Recreation Zone (SARZ-BFS4).
20m	Buildings (excluding toilets or changing rooms) within Sports and Active Recreation Zone (SARZ-BFS4).

- Given the above, I consider an internal boundary setback of 10m from the Natural Open Space Zone is more appropriate. While 20m is required in the Sport and Active Recreation Zone, I consider this is in relation to a stadium or sports arena that could involve large numbers of people and therefore have potential for effects such as noise.
- I therefore recommend that SPZ(KR)-BFS3(1)(b) is amended to require a 10m internal boundary setback for buildings adjoining a Natural Open Space Zone (via submissions [119.1 and 119.8]). I consider it is appropriate to amend this setback from the notified setback of 6m given the amenity values of the area, and in the context of the above internal boundary setbacks required in other zones.
- I agree with the Panel that 'site' is more appropriate than 'building' in the context of this standard. Given the above, I recommend the following updated amendment to SPZ(KR)-BFS3:

(1)(b) 210m for any building site adjoining a Natural Open Space Zone;"

This update to my recommended amendment is reflected in **Appendix 1** and **Appendix 2** of this report.

**Date:** 4 March 2024

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#### Appendix 1 – Recommended amendments to PDP provisions

In order to distinguish between the recommendations made in the s42A report and the recommendations that arise from this report:

- s42A recommendations are shown in red text (with <u>underline</u> and <del>strike</del>
   out as appropriate); and
- Recommendations from this report in response to evidence are shown in blue text (with <u>underline</u> and <u>strike out</u> as appropriate).

# SPZ(KR) - Special Purpose Zone - Kaiapoi Regeneration

#### Introduction

The purpose of the Special Purpose Zone (Kaiapoi Regeneration) is to provide for those parts of Kaiapoi that were badly affected by the Canterbury Earthquakes of 2010/2011. The WRRZRP was prepared in 2016 to identify long term uses for these damaged areas, including the area covered by the Special Purpose Zone (Kaiapoi Regeneration). The WRRZRP identifies suitable land use activities depending on location, including recreation and ecological linkages, private lease for rural activities, and residential activity for the remaining private residences. The District Plan must not be inconsistent with shall have regard to 6 the WRRZRP.

The Special Purpose Zone (Kaiapoi Regeneration) applies to two areas covered by the WRRZRP. These are the areas to the north-east and south-east of the Kaiapoi Town Centre on either side of the Kaiapoi River.

The provisions in this chapter are consistent with the matters in Part 2 - District Wide Matters - Strategic Directions and give effect to matters in Part 2 - District Wide Matters - Urban Form and Development.

As well as the provisions in this chapter, district wide chapter provisions will also apply where relevant.

Objective	es
SPZ(KR)- O1	Regeneration  A range of activities are enabled which support the regeneration of the area and the role, function and continued viability of the Kaiapoi Town Centre.
SPZ(KR)- O2	Existing residential activities  Pre-earthquake residential activities on privately-owned sites are able to continue.
Policies	
SPZ(KR)- P1	Supporting regeneration Provide for the ongoing and adaptive regeneration of the area while avoiding undermining the role, function, economic viability and investment in the public amenities and facilities of the Kaiapoi Town Centre.
SPZ(KR)- P2	Range of activities Support opportunities for regeneration by enabling a wide range of activities, including:  1. the following primary activities:

<sup>&</sup>lt;sup>6</sup> Clause 16 of Schedule 1 amendment – minor error correction

- a. non-intensive agriculture;
- b. active sport and recreation;
- c. community gardens, community markets and community facilities;
- d. ecological restoration and enhancement;
- e. visitor attractions;
- f. education and conferences; and
- 2. the following secondary and ancillary activities:
  - a. visitor accommodation:
  - b. temporary activities, events, buildings and structures;
  - c. small scale retail facilities, including food and beverage;
  - d. gymnasiums; and
  - e. ancillary offices.

# SPZ(KR)-

#### Design

Provide for built development which:

**P3** 

- 1. achieves a visually attractive development when viewed from public spaces:
- 2. incorporates ecological enhancement planting to provide a high level of onsite amenity and support an improved natural environment;
- 3. incorporates onsite treatment of stormwater and/or integrates with wider stormwater management systems where practicable;
- 4. includes design measures to mitigate adverse effects at the boundaries with adjacent residential zones and open space and recreation zones and remaining privately-owned residential activities; and
- 5. manages natural hazard risk.

# SPZ(KR)-

**P4** 

#### Continuation of pre-earthquake residential activities

Enable residential activities on existing sites in private ownership and manage activities at the boundary to mitigate adverse effects on these sites.

### **Activity Rules**

# SPZ(KR)-R1 Construction or alteration of or addition to any building or other structure

#### **Activity status: PER**

Where:

- 1. the activity complies with:
  - a. all built form standards (as applicable); and
  - the building or addition is less than 450m<sup>2</sup> GFA if located within 50m of any Open Space and Recreation Zones or Residential Zone.

Activity status when compliance not achieved with SPZ(KR)-R1(1)a): As set out in the applicable built form standards Activity status when compliance not achieved with SPZ(KR)-R1(1)(b): RDIS Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

SPZ(KR)-R2 Any activity on a site listed in Appendix APP1

That is permitted in the General Residential Zone in GRZ-R1 to GRZ-R9, GRZ-R11 and GRZ-R13.

#### **Activity status: PER**

#### Where:

 the activity shall meet the applicable activity specific standards of the General Residential Zone. Activity status when compliance not achieved: As set out in the applicable rules of the General Residential Zone. Matters of discretion are restricted to:

 As set out in the applicable matters of discretion for the General Residential Zone

#### SPZ(KR)-R3 Any activity on a site listed in Appendix APP1

#### **Activity status: PER**

#### Where:

 the activity shall meet the applicable built form standards and district wide standards applying to the General Residential Zone. Activity status when compliance not achieved: As set out in the applicable rules of the General Residential Zone. Matters of discretion are restricted to:

 As set out in the applicable matters of discretion applying to the General Residential Zone

#### SPZ(KR)-R4 Agriculture

This rule does not apply to intensive outdoor primary production or intensive indoor primary production provided for by SPZ(KR)-R36.

#### **Activity status: PER**

#### Where:

- any forestry and woodlot less than 1ha shall be set back a minimum of the following distances:
  - a. 40m from any residential unit or minor residential unit on a site under different ownership;
  - b. 10m from any site boundary of a site under different ownership; and
  - c. 10m from any road boundary of a public road.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

RURZ-MD4 - Forestry less than 1ha, Woodlots

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

#### SPZ(KR)-R5 Recreation activities and recreation facilities

Activity status: PER Activity status when compliance not achieved: N/A

#### SPZ(KR)-R6 Office

#### **Activity status: PER**

Where:

- 1. the activity is an ancillary activity on the site; and
- 2. ancillary offices shall occupy a maximum of 250m² of GFA per building; or 10% of the GFA of all buildings on the site used for the activity the office is ancillary to, whichever is the lesser.

# Activity status when compliance not achieved: RDIS

#### Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R7 Major sports facility

This rule does not apply to any motorised sports facility.

### **Activity status: PER**

Where:

- any outdoor recreation activity shall be set back a minimum of 50m from a boundary with any Residential Zones or a site listed in Appendix APP1; and
- the hours of operation when the site is open to visitors and deliveries shall be between the hours of 7:00am – 9:00pm Monday to Sunday.

# Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R8 Conference facility

### **Activity status: PER**

Where:

- any car parking area shall be set back a minimum of 20m from any boundary with any Residential Zones or a site listed in Appendix APP1;
- 2. the maximum GFA of any building shall be 250m²; and
- 3. the hours of operation when the site is open to visitors and deliveries shall be between the hours of 7:00am 9:00pm Monday to Sunday.

# Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R9 Visitor accommodation

### **Activity status: PER**

Where:

1. the maximum GFA of the activity on the site shall be 600m<sup>2</sup>.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R10 Conservation activities

Activity status: PER

Activity status when compliance not achieved: N/A

#### SPZ(KR)-R11 Health care facility

### **Activity status: PER**

Where:

- 1. the maximum GFA of building occupied by the facility shall be 200m<sup>2</sup>; and
- 2. the hours of operation when the site is open to visitors, patients, clients, and deliveries shall be between the hours of 7:00am 9:00pm Monday to Sunday.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R12 Cultural facility

#### **Activity status: PER**

Where:

- 1. the maximum GFA of building occupied by the activity shall be 200m²; and
- 2. the hours of operation when the site is open to visitors and deliveries shall be between the hours of 7:00am 9:00pm Monday to Sunday.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

### SPZ(KR)-R13 Educational facility (excluding any childcare facility)<sup>7</sup>

Activity status: PER

Activity status when compliance not achieved: N/A

#### SPZ(KR)-R14 Childcare facility

#### **Activity status: PER**

Where:

- the maximum GFA of building occupied by the childcare facility shall be 200m<sup>2</sup>; and
- 2. the hours of operation when the site is open to visitors, students, children, and deliveries shall be between the hours of 7:00am 9:00pm Monday to Sunday.

Activity status when compliance not achieved: RDIS

**Matters of discretion are restricted to:** 

SPZ-KR-MD1 - Development design and scale

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<sup>&</sup>lt;sup>7</sup> Ministry of Education [277.62]

SPZ(KR)-R15 Customary harvesting	
Activity status: PER	Activity status when compliance not achieved: N/A
SPZ(KR)-R16 Community garden	
Activity status: PER	Activity status when compliance not achieved: N/A
SPZ(KR)-R17 Community market	
Activity status: PER	Activity status when compliance not achieved: N/A
SPZ(KR)-R18 Public amenities	
Activity status: PER Where: 1. the activity shall comply with SPZ(KR)-BFS1 to SPZ(KR)-BFS10 (as applicable).	Activity status when compliance not achieved: N/A
SPZ(KR)-R19 Emergency service facility	
Activity status: PER	Activity status when compliance not achieved: N/A
SPZ(KR)-R20 Parking lots and parking bui	ldings
Activity status: PER Where:  1. the parking lot or parking building shall be set back a minimum of 20m from any boundary with any Residential Zones or a site listed in Appendix APP1.	Activity status when compliance not achieved: RDIS Matters of discretion are restricted to: SPZ-KR-MD1 - Development design and scale
SPZ(KR)-R21 Gymnasiums	
Activity status: PER	Activity status when compliance not achieved: N/A

#### SPZ(KR)-R22 Ancillary fitness and health care services

achieved: N/A

#### SPZ(KR)-R23 Community facility

#### **Activity status: PER**

Where:

- any car parking area shall be set back a minimum of 20m from any boundary with any Residential Zones or a site listed in Appendix APP1;
- 2. the maximum GFA of any building shall be 200m²; and
- 3. the hours of operation when the site is open to visitors, students, children, and deliveries shall be between the hours of 7:00am 9:00pm Monday to Sunday.

# Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R24 Retail activity

#### **Activity status: PER**

Where:

- 1. the retail activity shall be ancillary to a primary activity on the same site; and
- 2. the retail activity shall cumulatively occupy a maximum of 400m<sup>2</sup> of GFA per building; or 10% of the GFA of all buildings on the same site used for the activity the retail is ancillary to, whichever is the lesser.

# Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R25 Food and beverage outlet

#### Activity status: PER

Where:

 food and beverage shall occupy a maximum of 450m² of GFA per building; or 10% of the GFA of all buildings on the same site, whichever is the lesser.

Activity status when compliance not achieved: RDIS

**Matters of discretion are restricted to:** 

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R26 Entertainment activity

#### **Activity status: PER**

Where:

1. the hours of operation when the site is open to visitors, students, children, and deliveries shall be between the hours of 7:00am – 9:00pm Monday to Sunday.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R27 Industrial activity

#### Activity status: PER

Where:

- 1. the industrial activity shall be ancillary to a recreation activity on the same site;
- 2. shall occupy a maximum of 200m<sup>2</sup> of GFA per building; or 10% of the GFA of all buildings on the same site, whichever is the lesser.

Activity status when compliance with SPZ(KR)-R27 (1) not achieved: NC Activity status when compliance with SPZ(KR)-R27 (2) not achieved: RDIS Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

#### SPZ(KR)-R28 Retirement village

Activity status: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and scale

Activity status when compliance not

achieved: N/A

#### SPZ(KR)-R29 Care facility

**Activity status: RDIS** 

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and

scale

Activity status when compliance not

achieved: N/A

#### SPZ(KR)-R30 Trade supplier

**Activity status: RDIS** 

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and

scale

Activity status when compliance not achieved: N/A

SPZ(KR)-R31 Yard-based activity

**Activity status: RDIS** 

Matters of discretion are restricted to:

SPZ-KR-MD1 - Development design and

scale

Activity status when compliance not

achieved: N/A

SPZ(KR)-R32 Motorised vehicle events						
Activity status: DIS	Activity status when compliance not achieved: N/A					
SPZ(KR)-R33 Motorised sports facility						
Activity status: DIS	Activity status when compliance not achieved: N/A					
SPZ(KR)-R34 Residential activity						
Activity status: DIS	Activity status when compliance not achieved: N/A					
SPZ(KR)-R35 Intensive outdoor primary production	oduction and intensive indoor primary					
Activity status: DIS	Activity status when compliance not achieved: N/A					
SPZ(KR)-R36 Any other activity not provid controlled, restricted discretionary, discre activity, except where expressly specified	tionary, non-complying, or prohibited					
Activity status: DIS  Activity status when compliance not achieved: N/A						
SPZ(KR)-R37 Heavy industry						
Activity status: NC	Activity status when compliance not achieved: N/A					

# **Built Form Standards, excluding sites identified in Appendix APP1**

1. The maximum height of any building, calculated as per the height calculation, shall be 12m above ground level.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD2 - Height and height in relation to boundary

#### SPZ(KR)-BFS2 Height in relation to boundary

- Where an internal boundary adjoins Residential Zones, Open Space and Recreation Zones, or a site listed in Appendix APP1, the height in relation to boundary for the adjoining zone shall apply, and where specified structures shall not project beyond a building envelope defined by recession planes measured 2.5m from ground level above any site boundary in accordance with the diagrams in Appendix APP3, except for the following:
  - a. flagpoles;
  - b. lightning rods, chimneys, ventilation shafts, solar heating devices, roof water tanks, lift and stair shafts:
  - c. decorative features such as steeples, towers and finials;
  - d. for buildings on adjoining sites which share a common wall, the height in relation to boundary requirement shall not apply along that part of the internal boundary covered by such a wall; and
  - e. where the land immediately beyond the site boundary forms part of any rail corridor, drainage reserve, or accessway (whether serving the site or not), the boundary of the rail corridor, drainage reserve, or accessway furthest from the site boundary may be deemed to be the site boundary for the purpose of defining the origin of the recession plane, provided this deemed site boundary is no further than 6m from the site boundary:
- 2. Provided that none of the structures listed in (1) (c) to (e) above has a horizontal dimension of over 3m along the line formed where the structure

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD2 - Height and height in relation to boundary

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

meets the recession plane as measured parallel to the relevant boundary.

#### SPZ(KR)-BFS3 Internal boundary building setbacks

- 1. The minimum building setback from internal boundaries shall be as follows:
  - a. 20m for any building housing a recreation activity, a major sports facility, or a conference facility;
  - b. 120m for any building site adjoining a Natural Open Space Zone; 8 and
  - c. 6m for all other buildings.

Activity status when compliance not achieved: RDIS

**Matters of discretion are restricted to:** 

SPZ-KR-MD3 - Internal boundary setbacks

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

#### SPZ(KR)-BFS4 Internal boundary at grade car parking setbacks

- 1. The minimum at grade car parking setback from internal boundaries with Residential Zones or a site listed in Appendix APP1 shall be as follows:
  - a. 20m for any car parking associated with a major sports facility or conference facility; and
  - b. 6m for all other buildings.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD3 - Internal boundary setbacks

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

#### SPZ(KR)-BFS5 Internal boundary landscaping for non-residential activities

- A landscape strip that is a minimum of 2m wide shall be provided along the full length of all internal boundaries that adjoins Residential Zones, Rural Zones, or Open Space and Recreation Zones or a site listed in Appendix APP1; and
- 2. any landscape strip required in (a) shall include a minimum of one tree for every 10m of shared boundary or part thereof, spaced at a maximum distance of 5m with the trees to be a minimum of 1.5m in height at time of planting.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD4 - Internal boundary landscaping

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

<sup>&</sup>lt;sup>8</sup> Steve Higgs [119.1 and 119.8]

#### SPZ(KR)-BFS6 Road boundary setbacks

- 1. All buildings shall be set back a minimum of:
  - a. 10m from the road boundary where the road is separating the site from Residential Zones, Rural Zones, or Open Space and Recreation Zones; and
  - b. 3m from the road boundary of all other roads; and
- no building setback is required under

   (a) to (b) above where the road-facing façade is for a retail activity and at least 40% glazed.

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD5 - Road boundary setbacks

#### SPZ(KR)-BFS7 Outdoor storage areas

 Any outdoor storage areas associated with non-residential activities shall be screened by 1.8m high solid fencing or landscaping at least 1.5m high at time of planting from any adjoining site in Residential Zones, Rural Zones, or Open Space and Recreation Zones, a site listed in Appendix APP1 or the road boundary. Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD6 - Outdoor storage **Notification** 

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

#### SPZ(KR)-BFS8 Ecological enhancement planting

- Ecological enhancement planting shall be provided for all activities involving buildings as follows:
  - a. a minimum of 10% of the delineated area for the activity associated with the building or buildings shall be planted and maintained with at least 75% being indigenous vegetation that is sourced from within the ecological district, comprising a combination of trees, shrubs and ground cover species. Planting may include some ancillary lawn or other amenity features not exceeding 10% of the planted area, set aside as landscaped or open space areas. This rule does not apply to outdoor recreation activities not

Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD7 - Ecological enhancement planting

#### **Notification**

An application for a restricted discretionary activity under this rule is precluded from being publicly or limited notified.

involving buildings, or to public amenities.

#### SPZ(KR)-BFS9 Building coverage

 The maximum building coverage shall be 35% of the net site area, or delineated area for the activity associated with the building or buildings. Activity status when compliance not achieved: DIS

#### SPZ(KR)-BFS10 Waste management requirements for all commercial activities

 A waste management area for the storage of rubbish and recycling of 5m<sup>2</sup> with a minimum dimension of 1.5m shall be provided. Waste management areas shall be located behind buildings when viewed from any road or public open space or screened in accordance with the screening requirements for outdoor storage areas contained in SPZ(KR)-BFS7. Activity status when compliance not achieved: RDIS

Matters of discretion are restricted to:

SPZ-KR-MD6 - Outdoor storage **Notification** 

An application for a restricted discretionary activity under this rule is precluded from being publicly notified, but may be limited notified.

#### **Matters of Discretion**

# SPZ-KR-MD1

#### Development design and scale

- 1. The extent to which the design and scale of the development adversely affects any nearby natural and cultural environments, and any features or sites of significance to Ngāi Tūāhuriri.
- 2. The extent to which the design and scale of the development results in adverse visual and amenity value effects on adjoining residential sites or any Open Space and Recreation Zones.
- 3. The extent and design of landscaping and open spaces within the development.
- 4. The extent to which CPTED principles have been considered to achieve a safe, secure environment, including the extent to which the development:
  - a. provides for views over, and passive surveillance of, adjacent public and publicly accessible spaces;
  - b. clearly demarcates boundaries of public and private space;
  - c. makes pedestrian entrances and routes readily recognisable; and
  - d. provides for good visibility with clear sightlines and effective lighting.
- 5. The extent to which the activity does not adversely affect the function, viability and public investment in the Kaiapoi Town Centre to provide for primarily commercial and community activities.
- 6. The extent to which the activity generates traffic and other effects that impact on the day to day operation and amenity of the local community.

# SPZ-KR-MD2

#### Height and height in relation to boundary

- The effect of any reduced sunlight admission on properties in adjoining Residential Zones and Natural Open Space Zone or sites listed in Appendix APP1, taking account of the extent of overshadowing, the intended use of spaces, and for residential properties, the position of outdoor living spaces or main living areas in buildings.
- 2. The scale of building and its effects on the character of any adjoining Residential Zones or Open Space and Recreation Zones, including outlook from adjoining properties in those zones.
- 3. The effects of any landscaping and trees proposed within the site, or on the boundary of the site in mitigating adverse visual effects.
- 4. The extent to which the recession plane or height breach and associated effects reflect the functional requirements of the activity and the extent to which there are alternative practical options for meeting the functional needs in a compliant manner.

# SPZ-KR-MD3

#### Internal boundary setbacks

- 1. The scale and height of buildings within the reduced setback and their impact on the visual outlook of residents and users on the adjoining Residential Zones, Rural Zones, or Open Space and Recreation Zones.
- 2. The extent to which buildings in the setback enable better use of the site and improve the level of amenity along more sensitive boundaries elsewhere on the site.
- 3. The proposed use of the setback, the visual and other effects of this use and the extent to which a reduced setback and the use of that setback achieves a better amenity outcome for residential neighbours.

# SPZ-KR-MD4

#### Internal boundary landscaping

- The extent of visual effects of outdoor storage and car parking areas, or buildings (taking account of their scale and appearance), as a result of reduced landscaping.
- 2. The extent to which any reduction in landscaping or screening within the setback adequately mitigates the visual dominance of buildings.
- The extent to which the site is visible from adjoining sites in any Residential Zones or Open Space and Recreation Zones and the likely consequences of any reduction in landscaping or screening on the amenity and privacy of those sites.

# SPZ-KR-MD5

#### Road boundary setbacks

- The effect of a building's reduced setback on amenity and visual streetscape values, especially where the frontage is to an arterial road or collector road.
- 2. The extent to which the reduced setback of the building is opposite Residential Zones, Rural Zones, or Open Space and Recreation Zones and the effects of a reduced setback on the amenity and outlook of those zones.
- 3. The extent to which the building presents a visually attractive frontage to the street through the inclusion of glazing, ancillary offices, and retail showrooms in the front facade.
- 4. The extent to which the visual effects of a reduced setback are mitigated through site frontage landscaping and the character of existing building setbacks in the wider streetscape.

#### **Outdoor storage** SPZ-KR-1. The extent of visual effects on adjoining sites. 2. The extent to which site constraints and/or the functional requirements of MD<sub>6</sub> the activity necessitate the location of storage within the setback. 3. The extent of the amenity effects on pedestrians or residential activities generated by the type and volume of materials to be stored. 4. The extent to which any proposed landscaping or screening mitigates amenity effects of the outdoor storage. **Ecological enhancement planting** SPZ-KR-1. The extent to which the proposed ecological enhancement planting: a. is likely to achieve a high level of onsite amenity while minimising the MD7 visual effects of activities and buildings on the surroundings; b. supports the growth of other vegetation and the restoration of habitat for indigenous species; c. is protected through the provision of space, or other methods, including plant protection barriers; and d. recognises and provides for Ngāi Tahu/mana whenua values through the inclusion of indigenous species that support the establishment of ecological corridors, mahinga kai and general ecological restoration. 2. The extent to which the non-compliance is mitigated through the design, scale and type of landscaping proposed, including the species used. 3. The design of the landscaping, having regard to the potential adverse effects on safety for pedestrians and vehicles.

#### Appendix 2 – Recommended responses to submissions and further submissions

In order to distinguish between the recommended responses in the s42A report and the recommended responses that arise from this report:

• Recommendations from this report in response to evidence are shown in blue text (with <u>underline</u> and <u>strike out</u> as appropriate).

Table B 1: Recommended responses to submissions and further submissions - Definition of ancillary activity

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
284.3	Clampett Investments Limited	Definition of ancillary activity	Retain definition of 'ancillary activity' as notified.	Not applicable – only addressed in this table	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No
326.5	Rolleston Industrial Developments Limited	Definition of ancillary activity	Retain definition of 'ancillary activity' as notified.	Not applicable – only addressed in this table	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No
FS137	Ohoka Residents Association		Oppose and disallow every amendment that supports Rolleston Industrial Development Limited's proposed satellite town in Ohoka. It is inconsistent with the national policy direction and contrary to the objectives and policies in both the Operative Plan and PDP. There is insufficient information relating to stormwater, wastewater, transport, character, amenity, and housing demand.	Not applicable – only addressed here	Reject	I do not consider the proposed private plan change request for Ohoka is relevant to the SPZ(KR) zone.	No

Table B 2: Recommended responses to submissions and further submissions - General

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.1	Steve Higgs	General	Extend the Natural Open Space Zone (NOSZ), currently north of the Special Purpose Zone - Kaiapoi Regeneration (SPZ(KR)), to include all of the south eastern section of the land between Courtney Drive/Courtney Lake and Courtney Stream.  Alternatively, if the SPZ(KR) is retained:  - Change activity status of motorised sports and events to non complying  - Maintain visitor accommodation buildings at residential scale (250m²)  - Limit potential retail activity size to the appropriate activity associated with the other dominant activities.  - Increased building setback between the SPZ(KR) and the NOSZ with planning requirements in recognition of high natural area amenity. Prefer a 20 metre setback with planting/ landscaping requirements.  - Extend the Open Space Zone around the remaining residence on The Oaks to provide separation between the residential building and SPZ(KR).	Refer to section 3.3 and 3.4.	Accept in part	The aspects of this request relating to rezoning, that is extending the Natural Open Space Zone (to include all of the southeastern section of land between Courtney Drive/Courtney Lake and Courtney Stream) and extending the Open Space Zone around the remaining residence on The Oaks, will be considered as part of Hearing Stream 12 (Rezone Requests) and are duplicated in submission point [119.1].  The other matters of this submission are already captured within the following submission points - motorised sports and events [119.3 & 119.4], visitor accommodation [119.5], retail activities [119.6], and building setbacks [119.8].  Refer to updated recommendation set out in paragraphs 19 to 25 of this report.	Yes
119.8	Steve Higgs	General	If the Special Purpose Zone - Kaiapoi Regeneration SPZ(KR) is retained, increase building setback between the SPZ(KR) and Natural Open Space Zone to 20m, with planting requirements.	3.4	Accept in part	See body of report.  Refer to updated recommendation set out in paragraphs 19 to 25 of this report.	Yes
405.1	Graeme Stevenson Sharp and Diane Lindsay Brandish	General	If the land can be repatriated to a level where building can be sustained, such building must be residential. If for no other reason, the Council has a moral obligation to its citizens, having previously been complicit in the decision that the land was no longer suitable for buildings after the earthquakes.  Alternatively, if housing cannot be rebuild on the land it should be given over to either parkland, low noise and traffic impact	3.3	Reject	See body of report.	No

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
			recreational purposes or such things along the lines of the Honda Forest with walking tracks etc.  Any decision on land use in the Special Purpose Zone - Kaiapoi Regeneration Zone must enhance the sense of community and not detract from it. Commercial/industrial activity will have a negative effect on the community.				
406.1	Karen Ronda Scott	General	If the land can be repatriated to a level where building can be sustained, such building must be residential. If for no other reason, the Council has a moral obligation to its citizens, having previously been complicit in the decision that the land was no longer suitable for buildings after the earthquakes.  Alternatively, if housing cannot be rebuilt on the land it should be given over to either parkland, low noise and traffic impact recreational purposes or such things along the lines of the Honda Forest with walking tracks etc.  Above all, any decision on land use in the Special Purpose Zone - Kaiapoi Regeneration Zone must enhance the sense of community and not detract from it. Commercial/Industrial activity will have a negative effect on the community.	3.3	Reject	See body of report.	No
284.1	Clampett Investments Limited	General	Amend all controlled and restricted discretionary activity rules:  "Applications shall not be limited or publicly notified, on the basis of effects associated specifically with this rule and the associated matters of control or discretion."	3.2	Reject	See body of report.	No

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
326.1	Rolleston Industrial Developments Limited <sup>9</sup>	General	Amend the Proposed District Plan to delete the use of absolutes such as 'avoid', 'maximise' and 'minimise'.	3.2	Reject	See body of report.	No
FS78	Royal Forest and Bird Protection Society of New Zealand Inc.		Oppose - there may be instances where it is appropriate to notify consents.	3.2	Accept	See body of report.	No
FS119	Andrea Marsden		Oppose & disallow – These absolutes exist to ensure compliance. Removing them would open the system up to potential abuse. They should be included to prevent developers doing as they please.	3.2	Accept	See body of report.	No
FS120	Christopher Marsden		Oppose & disallow – These absolutes exist to ensure compliance so should be included. Removing them would open the system up to potential abuse.	3.2	Accept	See body of report.	No
FS84	Ohoka Residents Association		Oppose & disallow – inconsistent with national policy direction, contrary to objectives and policies of Proposed District Plan and Operative District Plan. Opposed to inappropriate satellite town proposed in Ohoka.	3.2	Accept	See body of report.	No
FS137	Ohoka Residents Association		Oppose and disallow every amendment that supports Rolleston Industrial Development Limited's proposed satellite town in Ohoka. It is inconsistent with the national policy direction and contrary to the objectives and policies in both the Operative Plan	3.2	Accept	See body of report.	No

<sup>&</sup>lt;sup>9</sup> Oppose - Forest & Bird [FS 78], Oppose - Ohoka Residents Association [FS 84], Oppose - Andrea Marsden [FS 119], Oppose - Christopher Marsden [FS 120]

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
			and PDP. There is insufficient information relating to stormwater, wastewater, transport, character, amenity, and housing demand.				
326.2	Rolleston Industrial Developments Limited	General	Amend so that all controlled and restricted discretionary activity rules include the following wording, or words to like effect:	3.2	Reject	See body of report.	No
			Applications shall not be limited or publicly notified, on the basis of effects associated specifically with this rule and the associated matters of control or discretion.				
FS78	Royal Forest and Bird Protection Society of New Zealand Inc.		Oppose - there may be instances where it is appropriate to notify consents.	3.2	Accept	See body of report.	No
FS119	Andrea Marsden		Oppose & disallow – all applications should be notified and open for consultation to give local communities a voice; removing this requirement would open the system up to exploitation.	3.2	Accept	See body of report.	No
FS120	Christopher Marsden		Oppose & disallow – all applications should be notified and open for consultation to give local communities a voice; removing this requirement would open the system up to exploitation.	3.2	Accept	See body of report.	No
FS137	Ohoka Residents Association		Oppose and disallow every amendment that supports Rolleston Industrial Development Limited's proposed satellite town in Ohoka. It is inconsistent with the national policy direction and contrary to the objectives and policies in both the Operative Plan	3.2	Accept	See body of report.	No

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
			and PDP. There is insufficient information relating to stormwater, wastewater, transport, character, amenity, and housing demand.				
326.3	Rolleston Industrial Developments Limited	General	Amend controlled and restricted discretionary activity rules to provide direction regarding non-notification.	3.2	Reject	See body of report.	No
FS78	Royal Forest and Bird Protection Society of New Zealand Inc.		Oppose - There may be instances where it is appropriate to notify consents.	3.2	Accept	See body of report.	No
FS137	Ohoka Residents Association		Oppose and disallow every amendment that supports Rolleston Industrial Development Limited's proposed satellite town in Ohoka. It is inconsistent with the national policy direction and contrary to the objectives and policies in both the Operative Plan and PDP. There is insufficient information relating to stormwater, wastewater, transport, character, amenity, and housing demand.	3.2	Accept	See body of report.	No

Table B 3: Recommended responses to submissions and further submissions - SPZ(KR)-R9

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.5	Steve Higgs	SPZ(KR)-R9	If the Special Purpose Zone - Kaiapoi Regeneration is retained, amend SPZ(KR)-R9 to permit visitor accommodation where it is at residential scale (250m²).	3.3	Reject	See body of report.	No

# Table B 4: Recommended responses to submissions and further submissions - SPZ(KR)-R13

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
277.62	Ministry of Education	SPZ(KR)-R13	Amend SPZ(KR)-R13:  "Educational facility (except childcare facility) Activity status: PER"	Not applicable – only addressed in this table	Accept in part	I agree with this request as it corrects the duplication between SPZ(KR)-R13 (educational facility) and SPZ(KR)-R14 (childcare facility) given the definition of 'educational facility', which is sourced from the National Planning Standards, is 'land or buildings used for teaching or training by childcare services, schools, or tertiary education services, including any ancillary activities', and therefore includes a childcare facility, which is also covered by SPZ(KR)-R14.  SPZ(KR)-R14 includes activity standards for gross floor area and hours of operation.	Yes

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation		Recommended Amendments to Proposed Plan?
						I consider the amendment would be better worded as 'Educational facility (excluding any childcare facility)'.	

# Table B 5: Recommended responses to submissions and further submissions - SPZ(KR)-R14

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
277.63	Ministry of Education	SPZ(KR)-R14	Retain SPZ(KR)-R14 as notified.	Not applicable – only addressed in this table	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No

### Table B 6: Recommended responses to submissions and further submissions - SPZ(KR)-R19

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
303.78	Fire and Emergency NZ	SPZ(KR)-R19	Retain SPZ(KR)-R19 as notified.	Not applicable – only addressed in this table	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No

# Table B 7: Recommended responses to submissions and further submissions - SPZ(KR)-R24

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.6	Steve Higgs	SPZ(KR)-R24	If the Special Purpose Zone - Kaiapoi Regeneration is retained, limit potential retail activity size to the appropriate activity associated with other dominant activities.	3.3	Reject	See body of report.	No

### Table B 8: Recommended responses to submissions and further submissions - SPZ(KR)-R32

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.3	Steve Higgs	SPZ(KR)-R32	Amend activity status of SPZ(KR)-R32 to non-complying.	3.3	Reject	See body of report.	No

### Table B 9: Recommended responses to submissions and further submissions - SPZ(KR)-R33

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.4	Steve Higgs	SPZ(KR)-R33	Amend activity status of SPZ(KR)-R33 to non-complying.	3.3	Reject	See body of report.	No

# Table B 10: Recommended responses to submissions and further submissions - SPZ(KR)-BFS8

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
119.7	Steve Higgs	SPZ(KR)-BFS8	Not specified.	Not applicable – only addressed	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No

	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Recommendation	Recommended Amendments to Proposed Plan?
				in this table		

# Table B 11: Recommended responses to submissions and further submissions - SPZ(KR)-MD7

Sub. Ref.	Submitter / Further Submitter	Provision	Decision Requested	Section of this Report where Addressed	Officer's Recommendation	Officers' Reasons/Comments	Recommended Amendments to Proposed Plan?
419.150	Department of Conservation	SPZ-KR-MD7	Retain SPZ(KR)-MD7 as notified.	Not applicable – only addressed in this table	Accept	Agree with submitter. No changes recommended on the basis of this submission.	No
FS78	Royal Forest and Bird Protection Society NZ		Support – In accordance with the requirements of the RMA.	Not applicable – only addressed in this table	Accept		No