

**WAIMAKARIRI DISTRICT COUNCIL DISTRICT PLAN REVIEW – ROLLOVER OF
DESIGNATIONS WITH MINOR MODIFICATIONS UNDER SCHEDULE 1 RESOURCE
MANAGEMENT ACT 1991 – WAKA KOTAHI NZ TRANSPORT AGENCY**

To: Trevor Ellis
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Request: Rollover of current Waka Kotahi NZ Transport Agency state highway designations, with minor modifications, in the Proposed Waimakariri District Plan.

Name: Waka Kotahi NZ Transport Agency

Address: PO Box 1479
Christchurch 8011
c/- Gemma Kean
Senior Planner
Consents and Approvals – Transport Services

1. Background

1.1 Introduction

Waka Kotahi NZ Transport Agency (Waka Kotahi) has received a request from Waimakariri District Council (the Council) under Schedule 1, clause 4, subclause (1A) and (1B) of the Resource Management Act 1991 (RMA 1991) to formally respond to the rollover of the designations for which Waka Kotahi is the requiring authority, and to provide any new Notices of Requirement Waka Kotahi intend to include in the Proposed Waimakariri District Plan.

Waka Kotahi advises that in accordance with Clause 4(3) of the First Schedule of the RMA 1991, the existing designations relating to State Highway 1, being D054, D055, D056, D057 and D058, are still current and request that these be amalgamated into a single designation to be included in the Proposed Plan. State Highway 71 is currently included in designation D054: *State Highways 1 and 71 (Lineside Road)*. Waka Kotahi requests that a separate designation be created for the existing State Highway 71 alignment. In addition, D058A: Woodend Bypass (future) is sought to be retained with no changes proposed.

These designations are discussed in further detail in the report below, including the proposed modifications and reasons for any changes. This document also includes an assessment of effects on the environment and comments on potentially affected persons as a result of the proposed amendments.

1.2 Existing Waka Kotahi NZ Transport Agency Designations

There are currently five separate designations for State Highway 1 within the Waimakariri District, with Transit New Zealand listed as the requiring authority. These designations are: D054, D055, D056, D057 and D058.

State Highway 71 (Lineside Road) is contained within a single designation: D054, which also designates State Highway 1.

There is a single designation (D058A) which provides an indicative route for the future Woodend Bypass. The requiring authority is listed as the New Zealand Transport Agency. The existing designations are listed in Chapter 35 of the Operative Waimakariri District Plan as follows:

Table 1: Existing designations with Waka Kotahi NZ Transport Agency as requiring authority under the operative Waimakariri District Plan

D054	Transit New Zealand State Highway	State Highways 1 and 71 (Lineside Road)		Has been given effect to	Various	SH71: 118/119/ 47/58/102 SH1: 20/24/36/122/ 128/131/ 47/58/101
D055	Transit New Zealand Motorway	Portion of State Highway 1		10 years	Various	101/102/104/ 106
D056	Transit New Zealand Road widening for State Highway purposes NOTE: See Appendix 35.2	State Highway 1 Ashley River to Woodend Road		Has been given effect to	Various	24/36/122/125
D057	Transit New Zealand Road widening for State Highway purposes NOTE: See Appendix 35.2	State Highway 1 Pinehaven to Woodend Road		10 years	Various	131
D058	Transit New Zealand Road widening for State Highway purposes NOTE: See Appendix 35.2	State Highway 1 Saltwater Creek		10 years	Various	20/24
D058A	New Zealand Transport Agency Woodend By Pass	Portion of State Highway 1 East Woodend, Pegasus and Kaiapoi	Various	15 years	Various	47, 48, 58, 59, 101, 102, 104, 106, 125, 128, 129, 131, 131A, 131B & 131C

The proposed modifications to the existing state highway designations are discussed in Section 2 of this report.

1.3 Improved Mapping of New Zealand's State Highways

Waka Kotahi, in collaboration with Land Information New Zealand (LINZ), recently completed a Digital Parcel Improvement (DPI) project to upgrade the spatial position of state highway land parcels in Landonline. This project has resulted in almost 16,000 road parcels being adjusted/corrected which will provide benefits for district plan mapping, project requirements and is likely to result in more efficient journeys, particularly when using satellite navigation systems – the spatial data these systems receive comes directly from these datasets.

2. Proposed Modifications to Existing Waka Kotahi NZ Transport Agency Designations

Waka Kotahi advises that its existing designations for State Highways 1, 71 and the proposed Woodend Bypass are still current and are to be rolled over (with minor modifications) into the Proposed Waimakariri District Plan. The modifications Waka Kotahi seek to include are:

- Amalgamating (and rolling over) designations D054, D055, D056, D057 and D058 relating to State Highway 1.
- Creation of a separate designation for State Highway 71. State Highway 71 (Lineside Road) is currently designated as D054 which designates both State Highway 1 and State Highway 71.
- Rolling over designation D058A which provides for the future Woodend Bypass. No changes to the alignment, schedule or designation conditions are proposed.
- Minor alterations to the designation boundaries to more accurately reflect the legal and formed/operational road boundaries.
- Updating the District Plan maps and the Schedule of Designations accordingly.

The proposed modifications and the reasons for modification are discussed in more detail in Section 3.

There are no physical works proposed as part of the designation rollovers, as State Highway 1 and State Highway 71 are already constructed and operational. For any upgrades that may be proposed in the future (e.g. re-alignment, road widening) Waka Kotahi will follow the appropriate procedures under the RMA 1991 for designated land (e.g. Outline Plans). Designation D058A is a future road alignment for the proposed Woodend Bypass and any construction of the new road will be undertaken in accordance with the existing designation conditions. An Outline Plan of Works will also be submitted for the construction of the Woodend Bypass.

2.1 State Highway 1

It is proposed to rollover and amalgamate the following designations relating to State Highway 1 into a single designation that covers the entire length of State Highway 1 within the Waimakariri District:

- **D054:** *State Highways 1 and 71 (Lineside Road)*
- **D055:** *Portion of State Highway 1 (road widening purposes)*
- **D056:** *State Highway 1 Ashley River to Woodend Road (road widening purposes)*
- **D057:** *State Highway 1 Pinehaven to Woodend Road (road widening purposes)*
- **D058:** *State Highway 1 Saltwater Creek (road widening purposes)*

Road widening has been completed at these locations and is to be incorporated into the existing designation for State Highway 1. The current designation references D054 (excluding State Highway 71), D055, D056, D057 and D058 will become **NZTA1**.

2.2 State Highway 71

The existing designation D054 covers both State Highway 1 and State Highway 71 (Lineside Road). It is proposed to separate State Highway 71 and create a new designation (reference **NZTA2**) for the length of State Highway 71. No conditions are proposed for this designation, as it is already constructed and fully operational.

2.3 Future Woodend Bypass

It is proposed to rollover designation D058A relating to the future Woodend Bypass. The current designation reference D058A will become **NZTA3**. No changes are proposed to the existing designation alignment or

conditions.

2.4 Purpose

It is also proposed to modify the purpose of the new designations NZTA1 and NZTA2 to provide a more accurate reflection of the work Waka Kotahi carries out. The proposed purpose will also be consistent with other territorial local authorities also reviewing their district plans.

The designation purpose for NZTA1 and NZTA2 shall be:

“To undertake construction, maintenance, operation, use and improvement of the state highway network and associated infrastructure”.

The designation purpose for NZTA3 shall be:

“To undertake construction, maintenance, operation, use and improvement of the Woodend Bypass and associated infrastructure”.

2.5 Rollover of Conditions

Currently there are no designation conditions listed in the Operative Waimakariri District Plan, however, under the RMA National Planning Standards, any relevant conditions are required to be listed in the Proposed District Plan, as per the proposed schedule of designations in Appendix 1.

There are no conditions for designation D054, D055, D056, D057 and D058, therefore, no conditions are required to be rolled over into the Proposed District Plan for proposed designations NZTA1 and NZTA2.

D058A – Woodend Bypass contains 103 conditions (largely construction-phase conditions). No changes are proposed to these conditions and Waka Kotahi requests that the existing conditions are rolled over into the Proposed District Plan (designation NZTA3).

2.6 Alteration of Designation Boundaries

It is proposed to undertake minor alterations to the existing state highway designation boundaries. Most of these alterations will amend the designations held by Waka Kotahi so that they align with the legal road corridor, to ensure that surveyed legal road boundaries are accurately reflected in the designation overlays.

Proposed NZTA1 – State Highway 1

NZTA1 will amalgamate D054-D058 (excluding State Highway 71) into a single designation (NZTA1) for the operation of State Highway 1. There are several locations where the designation provides for road widening on private property that has not been completed to date, however, Waka Kotahi seeks to continue to designate these sections of road for future widening projects that may be carried out and does not seek to amend the designation boundaries at these locations.

There is also a small section of existing D057 (State Highway 1 Pinehaven to Woodend Road (road widening purposes)) that extends east from State Highway 1 over private land. There is no road (legal or otherwise) at this location and it is proposed to uplift the designation at this location (refer map in Appendix 2).

NZTA2 – State Highway 71

NZTA2 will designate State Highway 71 (Lineside Road) – which is currently designated under D054 - State Highways 1 and 71 (Lineside Road). There are some sections where the designation extends over private property, and these will be retained as part of the rollover. The width of the designation varies at two locations: 378 Lineside Road and 296 Lineside Road. At these locations it is proposed to extend the width of the existing

designation boundaries to include land that is not currently legal road 10 m from the road centreline (or to the adjoining fence line). The traditional width of a standard road in New Zealand is one chain (20.1168m), with laneways being half a chain (10.1m) wide. Designating state highways to a width 10m from the centreline will allow Waka Kotahi to carry out its everyday operations, including state highway maintenance.

Waka Kotahi seeks to designate a small parcel of land (Parcel ID: 6592715) which is already vested as road but is not designated and is located at the State Highway 71/Bramleys Road/Mullocks Road/Paisley Road intersection. The new NZTA2 will incorporate this small piece of land which may provide for future intersection improvements.

NZTA3 – Woodend Bypass

No alterations are requested for the designated route of the future Woodend Bypass.

It is considered that the proposed alterations to proposed NZTA1 and NZTA2 will more accurately reflect the legal road boundary and/or will identify where the road will be required to be legalised to correct any discrepancies or irregularities with the existing road parcel boundaries. In most instances, these irregularities are historical in nature and altering the boundaries in the District Plan process allows an opportunity to rectify any historical oversights.

Waka Kotahi has mapped the proposed new designation boundaries. The GIS shapefiles will be submitted to Council alongside this schedule.

2.7 Updating Schedule of Designations and District Plan Maps

Waka Kotahi has prepared a new schedule of designations, in line with the National Planning Standards (May 2019), reflecting the proposed minor modifications to the existing designations. Refer to Appendix 1.

Waka Kotahi also requests that the planning maps are updated to reflect the amended state highway designation boundaries. Waka Kotahi has mapped the proposed new designation boundaries and will provide the GIS shapefiles to the Council.

2.8 Limited Access Road (LAR)

Both State Highway 1 and State Highway 71 are Limited Access Roads along the entire length of the road sections located within Waimakariri District. A Limited Access Road is declared as such under Section 88 of the Government Roding Powers Act 1989 (GRPA) and whilst this is not strictly a matter to consider under the RMA 1991, it is important to add a note regarding the LAR to the new proposed designations table under 'additional information'. Refer to Appendix 1 for the proposed Schedule of Designations.

2.9 Effects of Proposed Modifications to Existing Designations

The rollover of these designations and any modifications proposed will not involve any immediate physical works. The rollover of the relevant designations for State Highway 1 and State Highway 71 simply seek to formalise the designations over existing formed and operational state highway routes. The effects of the existing state highway roading network are known, form part of the existing environment and will not change as a result of the modification of the rolled over designations. Any future activities within these corridors can be managed through the RMA Section 176A Outline Plan of Works process.

The rollover of the Woodend Bypass designation will include retaining the existing conditions which seek to control potential effects on the environment during construction of the future bypass. An Outline Plan of Works will also be required for any works to be carried out for the bypass (Section 176A of the RMA and Condition 3 of D058A). It is considered that the rollover of the Woodend Bypass designation will not have any

effects beyond those anticipated by the existing designation, and the existing designation conditions will control the potential adverse effects on the environment during the construction phase of the future bypass.

Amalgamation of existing State Highway 1 designations

The designation modifications to amalgamate the designations for State Highway 1 into one designation (NZTA1) involves no physical works or any changes to any effects on the environment associated with the use of any land. The amalgamation of the designations will simplify the administration of the designations held by Waka Kotahi within the Waimakariri District. The creation of a separate designation for State Highway 71 will not involve any physical works or changes to any effects on the environment, as the land is already designated for state highway purposes, however, it is held within the same designation as State Highway 1. To provide consistency across district plans nationwide Waka Kotahi seeks to create a separate designation for State Highway 71 only.

Modified designation purpose

There will be no change to the effects on the environment from modifying the proposed purpose of the rolled over state highway designations (NZTA1 and NZTA2). The proposed new wording to include all *'construction, maintenance, operation, use and improvement of the state highway network and associated infrastructure'* will enable Waka Kotahi to carry out future management to ensure the continued safe and efficient operation of the state highway network within the Waimakariri District. The amended purpose of the designation will provide nationwide consistency with designations held by Waka Kotahi in other district plans.

The designation purpose of NZTA3 – Woodend Bypass is proposed to be amended to read as: *"To undertake construction, maintenance, operation, use and improvement of the Woodend Bypass and associated infrastructure"*. This better reflects the purpose of the future bypass which is yet to be constructed.

Adjustments to the designation boundaries

Minor adjustments are proposed to the designation boundaries of State Highway 1 and State Highway 71. Essentially, in most cases, the designation boundary changes align the designation corridors to the legal road boundary on land that is owned and managed by Waka Kotahi.

As discussed previously, the amended designation boundaries have been set at 10m from the road centreline (or to the adjoining fenceline). The proposed modifications are simply designating state highway that is already formed and operational, and therefore, cannot be developed by the current private landowner. Any effects of the proposed designation boundary modifications are no more than minor in nature as the modifications are merely correcting historical inaccuracies with the road parcel boundaries.

Waka Kotahi has mapped the proposed new designation boundaries and the GIS shapefiles will be submitted to the Council separately.

Involves a positive change to the effects on the environment

The effects on the environment of the proposed modifications to the State Highway 1 and State Highway 71 designations will be positive as the alterations will more accurately reflect the legal and formed road boundaries and will allow the District Plan to show the status and purpose of the existing highways in a clear and consistent manner. The future Woodend Bypass corridor is already designated, and any future works associated with its construction will be adequately managed through the existing designation conditions proposed to be rolled over to the Proposed District Plan.

Consultation with any potentially affected land owners and occupiers

In the majority of cases, the proposed changes to the designation boundaries incorporates land which is owned by Waka Kotahi and has been legalised as road for state highway purposes. There is no 'occupier' of this land. In other circumstances, where the formed/operational and legal road boundaries do not align, Waka Kotahi will seek to consult with any affected landowners prior to the notification of the Proposed District Plan.

3. Reasons for Proposed Modifications to Existing Waka Kotahi NZ Transport Agency Designations

Amalgamating the existing State Highway 1 designations will mean that the entire length of State Highway 1 within the Waimakariri District will be included in one designation. Creating a separate designation for State Highway 71 will simplify and clarify the designations held by Waka Kotahi and will also provide for ease of administration (including the lodgement of any future Outline Plan of Works).

Modifying the purpose of the designations to be rolled over will enable Waka Kotahi to manage and maintain a safe and efficient state highway system in the Waimakariri District. This approach is consistent with other territorial local authorities across the country also reviewing their district plans.

The amended wording will provide for Waka Kotahi, either itself, or through its agents, to control, manage, and improve the state highway network, including planning, design, research, construction and maintenance relating to all land within the designation. Such activities may also involve, but not necessarily be limited to realigning the road, altering its physical configuration, culverts, bridges and associated protection works. Essentially, this is all work that Waka Kotahi already carries out; the proposed amendments will provide a clearer and more consistent purpose. The amended wording for NZTA3 – Woodend Bypass more accurately reflects the purpose of the designation – for a future bypass that is yet to be constructed.

The proposed modifications to the designation boundaries will also provide more accurate records of the designation boundaries by aligning them with both the legal road and, in some places, the formed and fully operational road corridor. Where the formed/operational and legal road boundaries do not align, Waka Kotahi will seek to consult with any potentially affected landowners prior to the notification of the Proposed District Plan.

4. Conclusion

This report outlines the proposed rollover of the designations held by Waka Kotahi for State Highway 1, State Highway 71 and the future Woodend Bypass, with minor modifications, within the Waimakariri District, and to be incorporated in the Proposed District Plan as part of the District Plan Review.

The proposed modifications include:

- Amalgamating (and rolling over) all the designations relating to State Highway 1, with a modified purpose;
- Creating a separate designation for State Highway 71 also with a modified purpose;
- Rolling over the existing designation for the Woodend Bypass with a modified purpose;
- Minor alterations to the designation boundaries for State Highway 1 and State Highway 71 to more accurately reflect the legal and formed road boundaries;
- Updating the District Plan maps and the Schedule of Designations accordingly.

The proposed modifications are minor and are intended to simplify and clarify the designations Waka Kotahi holds as requiring authority. These modifications will also allow the District Plan to show the status and

purpose of the existing highways in a clear and consistent manner and will enable Waka Kotahi to manage and maintain a safe and efficient state highway system in the Waimakariri District.

In most cases the proposed designation boundaries incorporate land which is owned by Waka Kotahi and has been legalised as road for state highway purposes. Where the formed/operational and legal road boundaries do not align, Waka Kotahi will seek to consult with any potentially affected landowners prior to the notification of the Proposed District Plan. No changes to the designation boundary for the Woodend Bypass designation are proposed and there will be no new effects on those landowners whose property the bypass intersects.

No new physical works are proposed to State Highway 1 and State Highway 71. The effects of the proposed modifications to the designation boundaries are considered no more than minor as the effects of this roading network are known, form part of the existing environment and will not change as a result of the modification of the rolled over designations. Physical works proposed as part of the Woodend Bypass will be managed by the designation conditions which will be rolled over to the Proposed District Plan. Any future works and the potential effects on the environment can be managed through an Outline Plans of Work, required under Section 176A of the RMA 1991.

On the basis of the information provided in this report, including attachments, we await your positive response to the rollover (with minor modifications) of the designations to which Waka Kotahi NZ Transport Agency is the requiring authority.

Signed by:

A handwritten signature in blue ink, appearing to read 'Gemma Kean', is written over a light blue rectangular background.

Gemma Kean
Senior Planner – Consents and Approvals
Date: 31 August 2020

Appendix 1 - Proposed Waka Kotahi NZ Transport Agency Designations Table

Waka Kotahi NZ Transport Agency	
Designation unique identifier	NZTA1
Designation purpose	To undertake construction, maintenance, operation, use and improvement of the state highway network and associated infrastructure.
Site identifier	State Highway 1 from the Hurunui District Council boundary to the north to the Christchurch City Council boundary to the south.
Lapse date	Designation has been given effect to (ie. no lapse date).
Designation hierarchy under Section 177 of the Resource Management Act	Primary
Conditions	None
Additional information	<u>Note:</u> State Highway 1 is a Limited Access Road (along its full length), as declared under Section 88 of the Government Roding Powers Act 1989.

Waka Kotahi NZ Transport Agency	
Designation unique identifier	NZTA2
Designation purpose	To undertake construction, maintenance, operation, use and improvement of the state highway network and associated infrastructure.
Site identifier	State Highway 71 from the intersection with State Highway 1 to the south to Lineside Road (adjacent to Lot 1 DP 302077) where Lineside Road becomes a local road entering Rangiora.
Lapse date	Designation has been given effect to (ie. no lapse date)
Designation hierarchy under Section 177 of the Resource Management Act	Primary
Conditions	None
Additional information	<u>Note:</u> State Highway 71 is a Limited Access Road (along its full length), as declared under Section 88 of the Government Roding Powers Act 1989.

Waka Kotahi New Zealand Transport Agency	
Designation unique identifier	NZTA3
Designation purpose	To undertake construction, maintenance, operation, use and improvement of the Woodend Bypass and associated infrastructure.
Site identifier	The future Woodend Bypass from the State Highway 1 Williams Street/Lees Road intersection in the south to Pegasus Boulevard (Pegasus roundabout) in the north.
Lapse date	15 years (2030) – no changes proposed.
Designation hierarchy under section 177 of the Resource Management Act	Primary
Conditions	The existing conditions (103) will be retained in their entirety and rolled over.
Additional information	None

Appendix 2 – Section of Existing D057 over private property to be uplifted

